

# Public Document Pack

## Police & Crime Panel for Lancashire

Tuesday, 18th July, 2023

10.00 am

Meeting Room A

Blackburn Town Hall

[Link to webcast](#)

---

### AGENDA

1. **Appointment of Chairman**
2. **Appointment of Deputy Chairman**
3. **Membership Review 2023-24**  
**Report to AGM.Membership 2023 24** **3 - 8**  
**PCP Nominations Received 2023-24**
4. **Host Authority and Secretary to the Panel**  
To confirm that Blackburn with Darwen continue as Host Authority, and Asad Laher continue as Secretary to the Panel.
5. **Apologies**
6. **Minutes of the last meeting**  
**Police and Crime Panel for Lancashire Minutes March 2023** **9 - 13**
7. **Declarations of Interest**
8. **Public Questions**
9. **Police and Crime Commissioners Annual Report 2022-23**  
**Police and Crime Commissioner Annual Report 202223** **14 - 42**  
**Police Annual Report 2023 - FINAL**
10. **PCC Update Report**  
**PCC update July 2023 v3** **43 - 64**

## **performance report - App A (003)**

- 11. PCC Decisions**  
**Decision Report** **65 - 67**
- 12. Task and Finish Groups 2023-24, followed by discussion on Forward Plan for 2023-24**  
To discuss Task and Finish Groups for 2023/24 and the Forward Plan for future meetings.
- 13. Budget Statement 2022-23**  
**PCP Budget report 2022-23** **68 - 71**
- 14. Complaints Monitoring- Verbal Update**
- 15. Urgent Business**  
An item of urgent business may only be considered under this heading where, by reason of special circumstances to be recorded in the Minutes, the Chairman of the meeting is of the opinion that the Item should be considered at the meeting as a matter of urgency. Wherever possible, the Secretary of the Panel should be given advance warning of any Members intention to raise a matter under this heading.
- 16. Date of future meetings**
- Tuesday 3<sup>rd</sup> October 2023 at 4 pm
  - Monday 4<sup>th</sup> December 2023 at 4pm
  - Wednesday 31<sup>st</sup> January 2024 (Precept Only) at 4pm
  - Wednesday 15<sup>th</sup> February 2024 (if required- dependant on Precept decision) at 4pm.
  - Monday 4<sup>th</sup> March 2024 at 4pm
  - Monday 1<sup>st</sup> July 2024 - 10am AGM & Annual Induction including lunch.

Date Published: 10<sup>th</sup> July 2023

## **Police and Crime Panel for Lancashire**

Meeting to be held on the 18<sup>th</sup> July 2023

### **Membership Review 2023/24**

Contact for further information: Asad Laher, Secretary to Police & Crime Panel,  
asad.laher@blackburn.gov.uk

#### **Executive Summary**

To consider the membership of the Police and Crime Panel for 2023/24, and the changes required to meet the balanced appointment objective as required by legislation.

To consider the Panel's current main governance documents – Terms of Reference, Panel Arrangements and Operational Procedure.

#### **Recommendation**

Panel is asked to:

1. Confirm the Panel Membership for 2023/2024 as 15 core Elected Members (plus 2 co-opted Independent Members ) plus agree, subject to Home Office approval 3 additional co-opted elected members as set out in this report, to achieve the 'balanced appointment objective' (as far as reasonably practicable).
2. Subject to 1 above, to note that the Secretary will notify the Home Office of the 3 additional co-opted elected members and the reasons how their appointments would assist in meeting the 'balanced appointment objective'.
3. Note the Panel's governance arrangements as published on the Host Authority's website (contained in the report).

The Panel's current governance arrangements are set out in:

- Terms of Reference [PCP Terms of Reference \(blackburn.gov.uk\)](https://blackburn.gov.uk)
- Panel Arrangements [PCP Panel Arrangements \(blackburn.gov.uk\)](https://blackburn.gov.uk)
- Operational Procedure [PCP Operational Procedure \(blackburn.gov.uk\)](https://blackburn.gov.uk)

### **Membership Review 2022/23**

The Police Reform and Social Responsibility Act 2011 introduced Police and Crime Panels (PCP) as formal joint committee of all the local authorities within the police force area.

For the Lancashire Police force area this comprises the County Council, 12 District Councils and the two Unitary Councils. The first meeting of the Police and Crime Panel for Lancashire was held on the 31<sup>st</sup> July 2012.

The Lancashire Police & Crime Panel ('the Panel') consists of 15 Elected Members, one from each local authority and 2 co-opted Independent Members (non-political). In addition, up to 3 other Elected Members can be co-opted in order to achieve the 'balanced appointment objective' (as far as reasonably practicable), and best represents the overall political make up of all the 15 local authorities in the police area. There is also a requirement for the membership to have skills, knowledge and experience necessary for it to discharge its functions effectively.

In accordance with the legislation and available guidance, the political balance of the Panel been determined from an overall calculation based on the current political composition of all 15 local authorities in the police force area. For the purposes of the political balance calculations, the 'minor' political groups from all the 15 local authorities have been grouped together with all the 'Independent' elected Members from the 15 local authorities. The Panel's Arrangements enables additional elected members to be co-opted to achieve the 'balanced appointment objective', provided the total membership does not exceed 20. Based on the information provided by the 15 local authorities, the overall political composition for the police area is:

Lab	48.71%
Con	34.34%
Lib	6.47%
Ind	5.45%
Green	5.03%
Total	100%

This represents the following composition for a politically balanced Panel of 15 elected member seats:

<b>Lab</b>	<b>7</b>
<b>Con</b>	<b>5</b>
<b>Lib Dem</b>	<b>1</b>
<b>Ind</b>	<b>1</b>
<b>Green</b>	<b>1</b>

As referred to above, the Panel has appointed 2 Independent Co-opted Members, who are not elected representatives to serve on the Panel: Richard Glover and Miranda Carruthers-Watt .

The Panel Arrangements also state that the elected Members would serve a 12 month term on the Panel. The political balance of the Panel would therefore be reviewed after the Local Elections in May each year, and the 15 local authorities in the police force area would be requested to nominate their representative for the Panel, for confirmation at the Annual General Meeting.

The nominations received from the 15 local authorities for the 2023/24 Panel membership of 15 elected members provides the following composition:

Lab - 9 [60%]

Con - 5 [33.33%]  
Lib Dem – 1 [6.66%]

(Details of the nominations received are listed in the **Appendix**)

It is not expected that the 15 local authorities would review/change their nominations in order to correlate closely with the politically balanced composition, as detailed above (and achieve the ‘balanced appointment objective’). However, if any change is made to the nominations following the publication of this report, this will be updated at the meeting accordingly.

On the basis that the nominations remain unchanged, the next step is to co-opt additional elected members up to the maximum of 18 elected members, in order to address the ‘balanced appointment objective’ (as far as reasonably practicable). This has previously been agreed by the Panel to consider, and closely align the composition of the Panel with the overall political composition of the police force area. The additional 3 seats proposed and any names of those proposed additional elected members require the unanimous agreement of the 15 elected core membership (i.e. those nominated by the 15 local authorities). This would be subject to notification and approval of the Home Office, with an explanation of the reasoning for their appointments.

On the basis that 15 local authorities’ nominations remain unchanged, and applying the 3 co-opted additional elected member seats the full composition of the 2023/24 membership for the Panel would be as follows:

**Lab - 9** (as nominated): [50%]  
**Con - 6** ( 5 as nominated + 1 co-opted additional elected member seats): [33.33%]  
**Lib Dem - 1** (as nominated): [5.55%]  
**Ind - 1** (co-opted additional elected member seat): [5.55%]  
**Green - 1** (co-opted additional elected member seat): [5.55%]

**Independent co-opted (non –political) - 2**

**Total – 20 seats (maximum).**

Therefore, 1 co-opted additional seat can be allocated to the Conservative group, 1 co-opted additional seat can be allocated to the Green Party, and 1 co-opted additional seat can be allocated to the Independents to achieve the ‘balanced appointment objective’ (as far as reasonably practicable).

Balancing the geographical, political make-up of the 15 local authorities, and the skills and experience needed for the Panel to discharge its functions effectively, the following 3 co-opted additional elected members are suggested to the Panel:

1. Wyre Borough Council - a Conservative co-opted additional member from this area of the police force would assist towards achieving a more balanced Panel. The Council’s political composition comprises: Lab 15, Con 30, and Independent 3. Councillor Peter Le Marinel could be nominated as their co-

- opted additional member, having previously served the Panel and would possess the necessary the skills and experience.
2. Lancaster City Council - a Green Party co-opted additional member from Council would also assist towards achieving a more balanced Panel. The Council's political composition comprises: Lab 24, Con 5, Lib Dem 7, Green 21, MBI 3, Non-aligned 1.
  3. Fylde Borough Council – an Independent co-opted additional member from the Council would again assist to achieve a more politically balanced Panel. The Council's political composition comprises: Lab 2, Con19, Lib 2, Independent 12, and Non-aligned 2.

It is advised that whilst the 3 additional co-opted elected member seats may not make it possible to achieve the exact political balance of the police area, the Local Government Association ['LGA'] Guidance on Panel Arrangements and the Balanced Appointment Objective states:

*'In some cases it may be difficult to achieve political balance, especially where it is not possible to co-opt additional councillors on to the panel. Councils may not be persuaded to nominate opposition members to achieve complete political balance and as the Home Office legal clarification points out, in recognition of this the Police Reform and Social Responsibility Act states that the balanced appointment objective must be secured 'as far as is practicable'. As the Home Office has also pointed out, whatever membership is eventually agreed on, the rationale for doing that needs to be robust enough to withstand legal challenge.'*

It is also advised that the Local Authorities combined must 'agree' to the composition of the Panel and that the Home Office has powers to intervene and make appointments if agreement cannot be reached locally, however, it has been made clear that the best Panel arrangements are those which are locally determined.

## **Consultations**

All Local Authorities represented on the Panel were requested to nominate a member and subsequently the Lancashire Leaders were invited to review their nomination to achieve the balanced appointment objective'.

## **Implications:**

This item has the following implications, as indicated:

## **Risk Management**

The requirement for an Independent Police and Crime Panel for Lancashire is in accordance with the provisions of the Police Reform and Social Responsibility Act 2011.

## **Legal Implications**

The legal implications of this report are set out in the body of the report. The Panel is set up in accordance with Part 2 of Schedule 6 of the The Police Reform and Social Responsibility Act 2011. Schedule 6 part 4 [Paragraph 31] makes provision for the duty to produce a balanced panel and secure that (as far is reasonably practicable) the balance appointment objective is met.

The legislation specifies that Police and Crime Panels must be balanced in terms of geography, political make-up and the skills, knowledge and experience of panel members.

In particular, the LGA guidance explains the legal requirement to have a Panel that represents all parts of the police area and represents the political make-up of the relevant local authorities, when taken together.

Local authorities could look to achieve this, in the first instance, by considering the proportion of councillors from each political party across the force area. This approach is the closest to the spirit of the legislation.

The legislation also requires that the “balanced appointment objective” includes that the Panel members (when taken together) “have the necessary skills, knowledge and experience necessary for the Police and Crime Panel to discharge its functions effectively”.

The Home Office confirmed as reported in December 2019 how the legislation should be interpreted in respect of the balanced appointment objective.

## **Local Government (Access to Information) Act 1985 List of Background Papers**

Responses received from  
Individual Local Authorities  
regarding nominated  
Representatives

July 2023

Asad Laher  
Secretary to the  
Police & Crime Panel

Reason for inclusion in Part II, if appropriate N/A

**Appendix – Nominations Received 2023/24**

<b>Nomination</b>	<b>Name of Council</b>	<b>Political Party</b>
<b>Jan Alcock</b>	Ribble Valley	Conservative
<b>Roger Berry</b>	Wyre	Conservative
<b>[Chris Dixon]</b>	Fylde	Conservative
<b>Michael Green</b>	Lancashire County Council	Conservative
<b>David Whipp</b>	Pendle	Liberal Democrat
<b>Peter Edwards</b>	Hyndburn	Conservative
<b>Catherine Armistead</b>	Lancaster City	Labour
<b>Pat Varty</b>	Preston	Labour
<b>Jackie Oates</b>	Rosendale	Labour
<b>Qesir Mahmood</b>	Blackburn with Darwen	Labour
<b>Peter Hunter</b>	Blackpool	Labour
<b>Mark Townsend</b>	Burnley	Labour
<b>Alistair Bradley</b>	Chorley	Labour
<b>James Flannery</b>	South Ribble	Labour
<b>Gareth Dowling</b>	West Lancashire	Labour



## **Police and Crime Panel for Lancashire**

### **Minutes of the Meeting held on Monday 6<sup>th</sup> March 2023**

#### **Present:**

#### **Chair**

Councillor Jackie Oakes, Rossendale Borough Council

#### **Committee Members**

Councillor Roger Berry, Wyre Borough Council  
Councillor Peter Le-Marinel, Wyre Borough Council  
Councillor Jonathan Saksena, Preston City Council  
Councillor Jan Alcock, Ribble Valley Borough Council  
Councillor Sandra Thornberry, Lancaster City Council  
Councillor Qesir Mahmood, Blackburn with Darwen Borough Council  
Councillor Peter Hunter, Blackpool Borough Council  
Councillor Mark Townsend, Burnley Borough Council  
Councillor Alistair Bradley, Chorley Borough Council  
Councillor Ash Sutcliffe, Pendle Borough Council  
Councillor David Whipp, Pendle Borough Council  
Richard Glover, Co-Opted Independent Member

#### **Also in attendance**

- Andrew Snowden, Police and Crime Commissioner
- Andrew Pratt, Deputy Police and Crime Commissioner
- Angela Harrison, Office of the PCC
- Asad Laher, Secretary
- Phil Llewellyn, Corporate and Democratic Lead

### **1. Welcome and Apologies**

The Chair welcomed everyone to the meeting.

Apologies were received from Councillors Mirfin, Edwards, Threlfall, Flannery, Johnson and Walton.

### **2. Minutes**

**RESOLVED** – The Minutes of the Meetings held 5<sup>th</sup> December 2022 and 1<sup>st</sup> February 2023 be agreed as a correct record.

Under Matters Arising from the December Meeting, the PCC advised that reports could be provided as requested in respect of work being done to help reduce the backlog in the Courts System through PCC involvement in the Lancashire Justice Board and also on road casualty data use and consistency, but he also asked the DPCC to update the meeting on these two areas.

Andrew Pratt then provided an update on progress so far in the approach to reducing the backlog in the Courts System, which was discussed by the Panel, who particularly commented on the need for the impact on victims to be fully addressed and also shared some information on road casualty data which was available on the Lancashire County Council website, with Panel Members welcoming the information, but requesting more timely data, as the information presented was around a year old.

### **3. Declarations of Interest**

There were no Declarations of Interest submitted.

### **4. Public Questions**

No Public Questions were received.

### **5. Performance Update**

The PCC provided Members of the Panel with an update on progress in the delivering the current Police and Crime Plan (the Plan) for Lancashire 2021-2025, as well as highlighting some of the activity of the PCC/Office of the Police and Crime Commissioner.

In particular, the Commissioner updated the Panel on the recent Nicola Bulley case, which had been widely publicised, and the PCC had commissioned the College of Policing to undertake a full independent review of the case, which would run alongside independent scrutiny by the Information Commissioners Office, the Independent Office for Police Conduct and the Coronial Process.

Members of the Panel made comments on the Nicola Bulley case, particularly the media and social media aspects, which had hindered the search and continued to affect the family as well as local residents, with the Commissioner advising that he and his family had also been affected by intrusions by the Daily Mail, and confirming that the handling of communications and media engagement would be covered by the independent investigation as well as social media aspects.

Members of the Panel asked questions of the Commissioner and made comments relating to the report and performance data, with the PCC advising:

- Work was underway to co-ordinate the approach taken to tackle violence against women and girls, and in response to a question on any particular gaps, the PCC advised that Housing needed to be focussed on as part of the approach, to address the issue where domestic abuse was occurring, but people were still dependant on their partner.
- Drink/Drug Driving – increasing numbers of people were being tested for drug driving and the message needed to get out that people should not drive under the influence of drink or drugs, but that in terms of drugs, this was now easier to test and increased convictions would result.
- Non-emergency 101 calls – Councillor David Whipp commented on the figures and the high number of abandoned calls and the triage process, which he felt was indicative of a systemtic approach to supress reporting. In

response, the PCC advised that some of these calls were not 101 calls, ie. they were people making contact for progress updates etc, but advised that appropriate technology was being looked into to help people report crime, whilst agreeing that ASB was under reported, which was a national issue.

- The Commissioner outlined funding for cross border policing/county lines crimes and the approach to target hardening for areas.

**RESOLVED** – That the report be noted.

## 6. PCC Decisions

A report was submitted highlighting decisions made by the PCC or his officers, since the Panel Meeting on 5<sup>th</sup> December 2022.

**RESOLVED** – That the report be noted.

## 7. Task and Finish Groups – Update

It was reported that both the Task and Finish Groups would be meeting in March with the Rural Crime Group meeting the following day via Teams with Lorraine Elwood from Lancashire Police who was leading on Rural Crime. This would give the group information to see how this accorded with the priorities set out in the Police and Crime Plan and formulate questions to put to the Commissioner as appropriate.

The Task and Finish Group looking at Domestic Violence and Violence against Women and Girls would be meeting with both Victim Support and the Police in March before talking to the Commissioner again on their findings. Final reports and recommendations would be submitted to the Panel at the Annual General Meeting.

**RESOLVED** – That the update be noted.

## 8. Timetable of Meetings 2023/24

The Panel received the proposed Timetable of Meetings for 2023/24.

**RESOLVED:** That the Timetable of Meetings for 2023/24 be as approved as follows:

<b>DATE/TIME/VENUE</b>
<b>Monday 3rd July 2023 –AGM &amp; Annual Induction Session – Blackburn Town Hall</b> 10am, followed by Annual Induction after lunch.
<b>Tuesday 3<sup>rd</sup> October 2023 – Blackburn Town Hall</b> 4pm.

<b>Monday 4<sup>th</sup> December 2023 - Blackburn Town Hall 4pm.</b>
<b>Wednesday 31<sup>st</sup> January 2024 (Precept only) – Blackburn Town Hall 4pm.</b>
<b>Wednesday 15<sup>th</sup> February 2024 (if required –dependant on Precept decision) Blackburn Town Hall 4pm.</b>
<b>Monday 4<sup>th</sup> March 2024 – Blackburn Town Hall 4pm.</b>
<b>Monday 1<sup>st</sup> July 2024 – AGM &amp; Annual Induction Session – Blackburn Town Hall 10am.</b>

## 9. Complaints Update

The Panel were presented with a report which set out the current position with regard to communications relating to potential complaints received and an update on an ongoing complaint referred to at the Panel Meeting on 5 December 2023, in relation to the Police and Crime Commissioner and Deputy Police and Crime Commissioner.

In relation to the ongoing matter in respect of the PCC and DPCC, the Complaints Sub-Committee met on 1 February 2023. The Sub-Committee concluded that none of the allegations amounted to a crime and so did not need to be referred to the IOPC. They also decided to take no further action in accordance with regulation 15 of the Elected Local Policing Bodies (Complaints and Misconduct) Regulations 2012. This was on the grounds that they considered the complaint and allegations to be vexatious, with no evidence presented that proved any wrongdoing by the PCC.

Since the last meeting of the Panel the Secretary has received another purported complaint against the PCC. It seems that matter relates to operational police matters and further clarification has been sought in relation to the concerns raised by the complainant.

**RESOLVED:** That the update in relation to communications and complaints be noted.

**10. Urgent Business**

There were no items of urgent business.

**11. Date of Next Meeting**

The Panel noted that the next meeting (Annual General Meeting) would be held on Monday 3<sup>rd</sup> July 2023 at 10am at Blackburn Town Hall.

Signed.....Chair  
2023

## Lancashire Police and Crime Panel

Meeting to be held on 18 July 2023

### Police and Crime Commissioner's Annual Report 2022/2023 (Appendix A refers)

Contact for further information:

Ian Dickinson, (01772) 533587, [Ian.Dickinson@lancashire-pcc.gov.uk](mailto:Ian.Dickinson@lancashire-pcc.gov.uk)

Office of the Police and Crime Commissioner for Lancashire

#### **EXECUTIVE SUMMARY**

This report is being presented to the Lancashire Police & Crime Panel (the "Panel") to enable it to review the Annual Report issued by the Lancashire Police & Crime Commissioner (the "Commissioner") under Section 12 of the Police Reform and Social Responsibility Act 2011 (the "Act").

#### **RECOMMENDATION**

The Police and Crime Panel is asked to review the Annual Report (attached at Appendix A) and make a report or recommendation (as appropriate).

## 1. Background

- 1.1 This report is presented to enable the Panel to carry out its statutory functions, as the Panel is required to review the Annual Report.
- 1.2 Under Section 12 of the Act, the Commissioner must produce an Annual Report on the exercise of the organisation's functions in the financial year.
- 1.3 As soon as practicable after producing the Annual Report, the Commissioner must send the Annual Report to the Panel. The Commissioner must attend before the Panel at a public meeting present, present the Report to the Panel and answer the Panel's questions on it.
- 1.4 The Commissioner must arrange for the Annual Report to be published.
- 1.5 The Annual Report covers the period from April 2022 to March 2023.
- 1.6 This Annual Report provides an opportunity to review the work carried out over the last financial year to deliver the priorities as set out in the Commissioner's Plan, which was launched in 2021.

## **2 Next Steps**

- 2.1 The Commissioner will respond to the Panel's report and any recommendations they may have on the Annual Report and then publish the Annual Report.

## **3 Appendix**

Appendix A – Police and Crime Commissioner's Annual Report 2022-2023.

# LEADING THE FIGHT AGAINST CRIME

ANNUAL REPORT

2022 – 2023







## CONTENTS

- 4.** Foreword from the Police and Crime Commissioner
- 6.** Message from the Chief Constable
- 8.** Year in Highlights
- 10.** Year in Numbers
- 11.** Year in News

### Police and Crime Plan Progress

- 14.** Getting Tough on Anti-Social Behaviour
- 16.** Disrupting and Dismantling Organised Crime
- 18.** Tackling Domestic Abuse and Sexual Violence
- 22.** Cracking Down on Burglary and Robbery
- 24.** Targeting Dangerous Drivers
- 26.** Supporting Rural Communities
- 28.** Supporting Victims
- 32.** Communications and Engagement
- 34.** Governance and Accountability
- 36.** Efficient and Effective Policing
- 38.** Partnerships and Collaboration
- 44.** Finances and Resources
- 51.** Looking Ahead

# FOREWORD FROM THE COMMISSIONER

My second year in Office has gone by as quickly as the first, and what a twelve months it's been, as I deliver on my Police and Crime Plan, take the fight to criminals and work to make Lancashire a safer place.



“It has been a busy year with progress being made across the county, delivering on what I set out to achieve when I became Commissioner back in 2021.”

Andrew Snowden



I'm grateful for the support I receive from the Chief Constable, his senior leadership team, and police officers and staff throughout Lancashire Constabulary, who continue to impress me with their drive and dedication to protect the public and put criminals behind bars. I am also delighted at the strengthening relationships with other partners, as we work together to keep our communities safe.

It has been a busy year with progress being made across the county, delivering on what I set out to achieve when I became Commissioner back in 2021.

In Lancashire, we surpassed our target for officer recruitment through the Government's Police Uplift Programme and, when combined with officers recruited with support from the Council Tax Precept, this means we have 612 additional officers, either about to start training, already in training, or out on our streets.

These officers have been crucial in our ability to deliver the police service that you deserve and keep the promises I made when elected.

One of my commitments was to ensure every area had its own

dedicated neighbourhood policing team. The previous 'hybrid' model that existed in some areas meant that officers had to do two jobs at once, acting as instant response for incidents, whilst also being expected to provide the proactive, community focused policing that neighbourhood officers need to carry out.

I was delighted in March 2023, after years of work and progress, the final piece in the jigsaw was completed as the Ribble Valley received a new, proactive and dedicated neighbourhood team. This was one of five areas in total to see this investment, alongside a return to 24/7 response policing based at Clitheroe Police Station.

This has helped the Constabulary to get tough on anti-social behaviour, with these neighbourhood officers best placed to act on local issues and the unique challenges faced in different areas. I'm pleased that from Summer 2023, officers will also be supported by the new proactive Anti-social Behaviour, Prevention and Problem-Solving Command. This ensures the Constabulary and partners are involved at the earliest possible point, which was a key feature

of my ASB summits which brought together over 150 people from across local government, education, housing, and other sectors to discuss next steps and best practice.

All this work will be enhanced and supported with an extra £2m from Government over the next two years after Lancashire was selected as a trailblazing hotspot policing pilot through the ASB Action Plan.

Another key priority we have made great strides forward in, is disrupting and dismantling organised crime. The launch of Operation Warrior is driving increased activity to bring offenders to justice and encourage the public to provide vital intelligence, through the anonymous reporting organisation Crimestoppers.

Organised crime gangs are a threat to communities and blight our neighbourhoods through drug dealing, violence and anti-social behaviour. Our dedicated teams are using every tactic at our disposal to hunt down offenders, putting them behind bars and taking their ill-gotten gains.

We have used cash seized through the proceeds of crime to invest back into Lancashire, with almost £500k being put into community projects and innovative ways of working to deter crime and address local concerns. I have visited a wide range of different projects in areas across the county, all making a difference to the people who live there.

During the last twelve months there has been much work and results tackling domestic abuse and sexual violence with the newly formed Rape and Serious Sexual Assault (RASSO) teams, bolstered with 45 officers funded through my Office, putting offenders behind bars and delivering better results for victims. I also brought together senior leaders working across the domestic abuse and sexual violence space as part of delivering a joined-up approach across the county.

I have been pleased to see progress in cracking down on burglary and robbery, with residential burglary down 4% and Operation Defender focusing particularly on hot spot areas and repeat offenders. I have also engaged with businesses on crime affecting them, from shoplifting through to online cyber fraud.

It has been another year of addressing concerns on our roads and targeting those who drive dangerously, putting themselves and others at risk. The response to Operation Snap in particular, with members of the public submitting dashcam video footage, continues to be a huge success and is playing an important part in capturing incidents that may otherwise be missed.



All this work is backed by huge investment into policing infrastructure, which is starting to take shape, with a new base in Chorley, utilising the former base for Runshaw College in the area, plans submitted for the overhaul of Lancashire Constabulary Headquarters in South Ribble, revised plans for a new Pendle Police Station and other infrastructure investments ongoing or soon to come.

It continues to be a privilege to serve as your Police and Crime Commissioner, and I will continue to work hard to deliver value for money, state-of-the-art, proactive policing that the people of Lancashire expect and deserve.

Andrew Snowden

Lancashire Police and Crime Commissioner

# MESSAGE FROM THE CHIEF CONSTABLE

2022/2023 has been a year of significant operational challenges, but the commitment, hard work and professionalism of the police officers and police staff in Lancashire Constabulary has continued.



“ Whilst there is a clear focus on serious criminality, in the last twelve months Lancashire has been one of a small number of forces nationally who have seen a reduction in all crime reported. Year to date this equates to 1,800 less victims of crime. ”



I am extremely proud that Lancashire Constabulary has supported local and national policing operations including London Bridge following the death of her Majesty the Queen, the Commonwealth Games in Birmingham and the return of the Conservative Party Conference to Blackpool.

Officer numbers have continued to increase and representation during recruitment this year has been amongst the highest in the country, with 50 per cent of the new entrants female and over 10 per cent BAME. The success of the campaign has resulted in the Home Office highlighting Lancashire's approach to recruitment during the Police Uplift Programme as best practice.

His Majesty's Inspectorate of Constabulary and Fire & Rescue Services, Police effectiveness, efficiency and legitimacy (HMICFRS PEEL) Inspection was undertaken in 2022. To ensure that the Constabulary delivered the required standards across all areas, an intense programme of development activity was put in place. Under pressure staff and officers within the Force delivered to tight timescales, and made

significant improvements resulting in one of the best PEEL reports in the country.

The whole organisation continues to be dedicated and committed to victim focussed solutions and outcomes. We continue to deliver against our joint ambition to lead the fight against crime and protect the safety of our communities. This has included a 20% reduction in ASB, a 4% reduction in residential burglaries, an 18% reduction in Personal Robbery. Following the introduction of the dedicated Rape and Serious Sexual Offences (RASSO) Teams, 96% of all rapes are now allocated to specialist RASSO or Child Protection team, an increase of over 40%. We have seen an increase in Independent Sexual Violence Advisers (ISVA) referrals ensuring victims get the right support from our partner agencies and victim contact records are completed in a timely and effective manner, ensuring victims are kept up to date. The teams have provided a significant improvement in the time taken to submit a file to Crown Prosecution Service (CPS) and have halved the time it was taking prior to the dedicated teams.

To tackle established criminality, we have Launched Operation Warrior, a force-wide approach to tackling Serious and Organised Criminality. This sees designated lead officers responsible for driving tasking internally, and a media campaign to raise awareness linked to Crimestoppers for the public to report relevant intelligence. Intelligence based tasking ensures that criminal behaviour is targeted consistently and in a co-ordinated way to reduce harm in our communities and ensure offenders are brought to justice. Whilst there is a clear focus on serious criminality, in the last twelve months Lancashire has been one of a small number of forces nationally who have seen a reduction in all crime reported. Year to date this equates to 1,800 less victims of crime.

To ensure that officers and staff can focus on these key priority areas, I committed to reducing demand on our services. Lancashire Constabulary adopted Right Care Right Person (RCRP) which is now seen as national best practice and is being supported by the College of Policing who are overseeing its roll out across England and Wales. The benefits

of RCRP are wide ranging both for the Constabulary and service users. A question set allows the call taker to identify callers who would be better served by contacting partner agencies direct. This process removes the unnecessary deployment of officers, creating additional capacity so that officers can spend more time improving the quality of their interactions with victims, and enhancing investigation standards. It is estimated 4278 hours of officer time has already been released by signposting service users to lead agencies and not deploying police officers unnecessarily. The Constabulary is also seeing a reduction in calls for service as partners and the public become more comfortable with calling the appropriate lead agency in the first instance instead of defaulting to call the Police.

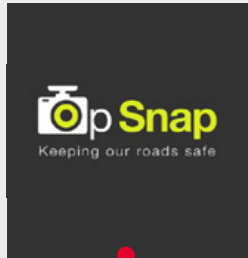
Finally, I want to highlight the excellent ongoing work by staff to the communities of Lancashire. They can be proud that this has resulted in the Crime Survey for England and Wales showing a confidence rating in Lancashire Constabulary of 71%, I am very pleased that this is above the National Average of 69%. We will continue to strive to develop the confidence of our communities, and this will remain a priority.

**Chris Rowley**

Chief Constable



# YEAR IN HIGHLIGHTS



## APRIL 2022

- Operation Snap's success continues with action taken against over half of the 600 submissions from members of the public helping to tackle dangerous driving.

## JUNE 2022

- The new Lancashire Police Museum, housed in a former prison wing at the historic Lancaster Castle, officially opens to the public.
- Operation Propulsion launched to tackle motor- nuisance in Lancashire

## AUGUST 2022

- Waterfoot front counter reopens to the public
- Return to traditional police headwear announced

## OCTOBER 2022

- His Majesty's Inspectorate of Constabulary and Fire & Rescue Services, Police effectiveness, efficiency and legitimacy (HMICFRS) report shows Lancashire Constabulary is one of the best in the country

## DECEMBER 2022

- Lancashire leaders united to tackle violence against women and girls (VAWG)
- New police station announced for Chorley, alongside plans for £75million overhaul of Lancashire Police's main base

## FEBRUARY 2023

- Commissioner sets out budget proposals to prioritise frontline policing.
- College of Policing commissioned to undertake independent review of Nicola Bulley missing from home investigation

## MAY 2022

- Deputy PCC visits Westminster to lobby for quicker justice for victims of crime

## JULY 2022

- 24/7 response policing returned to Leyland
- Welcomed £900K Safer Streets Funding

## SEPTEMBER 2022

- Op Defender launched, to crack down on residential burglary, target prolific offenders and support those most vulnerable.

## NOVEMBER 2022

- Op Warrior launched to fight organised crime across Lancashire

## JANUARY 2023

- ASB summits across Lancashire bringing together partners to strengthen the response to ASB in local communities

## MARCH 2023

- Dedicated NHP team for Ribble Valley



# YEAR IN NUMBERS

**612 more police officers** fighting crime day in and day out.

**Over £200K given out in the Safer Lancashire Neighbourhoods fund** to help equip communities to take a stand against crime.

**Police front counters open to the public** at the heart of every borough area.

**Dedicated neighbourhood policing teams for every inch of Lancashire,** backed up by task forces, to ensure law and order is maintained on our streets.

**Investment in Op Warrior** to relentlessly disrupt and dismantle criminal gangs - **17 gang suspects arrested every single week**

**Three dedicated rape and serious sexual assault teams**

# YEAR IN NEWS





# POLICE & CRIME PLAN PROGRESS

---

# GETTING TOUGH ON ANTI-SOCIAL BEHAVIOUR

There has been significant progress in getting tough on anti-social behaviour (ASB) with a focus on Neighbourhood Policing (NHP) improving engagement; partnership-working; and targeting those issues and people who cause the most harm in our communities.



I have also focused on strengthening partnerships between the broad number of organisations who have different but vital roles in addressing ASB concerns and ensuring the public feel safe.

I continue to support Lancashire Constabulary in doing whatever we can to address what is all too often a blight on our communities.

## 2022/23 Highlights Anti-Social Behaviour Survey

In July 2022 I launched my Lancashire-wide anti-social behaviour survey to get a full picture of the scale and types of anti-social behaviour (ASB), to identify hotspots and to look at how the police and local partners can work better together to get tough on ASB and to keep local communities safe.

Results from the survey were independently evaluated and shared with partners through Lancashire's Community Safety Partnerships to form a joined-up response to tackling anti-social behaviour across the county.

Survey results showed that 27 per cent of residents have witnessed ASB in the past 12 months, while 39 per cent have been directly affected by anti-social behaviour.

Most incidents of ASB occur close to residents' own homes with 42 per cent occurring at people's home address or on their street and 23 per cent within a 15-minute walk of where they live.

Intimidating behaviour, verbal abuse and drug dealing were reported as some of the top concerns for residents across the county.

The full survey insights formed a key part of a series of ASB summits I held to tackle the issue across Lancashire in a joint-up partnership approach.

## Anti-Social Behaviour Summits

Throughout January 2023, I held three anti-social behaviour (ASB) summits across the county, strengthening the partnership response that is needed to deter and prevent the type of behaviour we too often see on our streets and communities.

175 delegates from agencies including Police, Local Authorities, Education, Housing Associations and local MPs attended to discuss the different ways individual partners help tackle the blight of ASB.

Alongside supporting the policing response, increases in partnership working are needed to feel the benefit from the hundreds of additional officers being put on our streets. We heard about some great examples of proactive, partnership working that has made communities safer.

These events are helping us build a clearer picture of how I can continue getting tough on anti-social behaviour and ensure that we all play our part in making Lancashire safer and our residents feel safer.

## Anti-Social Behaviour Action Plan Pilot

In March 2023 I welcomed the Government's ASB Action Plan announcement which saw Lancashire benefit from £2m to pilot new ways of addressing anti-social behaviour and tackle hot spots.

Lancashire was one of only 10 forces chosen for extra funding following my extensive talks with MPs, Ministers and national bodies on ideas to address ASB and help me deliver my fighting crime plan priority to get tough on anti-social behaviour and stop the blight on our communities, ruining lives and risking escalation.

20%

Reduction in ASB incidents compared with last year

220%

Increase in problem oriented policing plans – leading to increased and effective partnership-based problem-solving initiatives.

16%

Of all eligible Lancashire residents subscribed to our neighbourhood alerts and messaging system, Lancashire Talking - almost 106,000 users

71%

Of those asked reported having confidence in Lancashire Police according to the latest Crime Service England & Wales results; 2% higher than the overall figure for England and Wales

271

Civil orders issued to target ASB hotspot locations and persistent individuals; 11% more than were issued in the previous 12 months

The boost means increased, visible police patrols, dedicated to tackling anti-social behaviour and the issues that matter most to people.

It is vital for community confidence that these crimes will be quickly and visibly addressed. Wherever in Lancashire people live, they should be able to feel proud of their community.

## Operation Propulsion

Lancashire Constabulary launched a new operation to deal with motor-nuisance related incidents in the county following my call to get tough on anti-social behaviour.

This included the use of motorbikes, mopeds, scrambler bikes and quad bikes causing general anti-social behaviour, noise issues, damage to land and roads, and danger to other road users and pedestrians.

Operation Propulsion ran in conjunction with several partners across Lancashire, including Local Authorities and saw an increased amount of officers patrolling locations where residents had highlighted motor-nuisance as an area of concern – this includes housing estates, private land, industrial areas, and cycle tracks.

This operation is about taking action to address the concerns of Lancashire's residents and making our communities safer for everyone.

Riders engaging in this sort of behaviour pose a danger to other road users, pedestrians and themselves. We are cracking down on these issues, removing illegal and nuisance bikes off the streets and bringing those responsible for these criminal offences to court.

Officers utilise a range of powers to seize any vehicles that are being used illegally and causing anti-social behaviour.

## ASB, Prevention and Problem-Solving (POP) Command

I have funded the establishment of an ASB, Prevention and Problem-Solving Command to tackle anti-social behaviour (ASB) and the prevention of crime through problem solving.

Launching Summer 2023, the Problem Orientated Policing team continues to be recruited and trained to be experts in problem solving and prevention.

This includes specialists in problem solving, civil enforcement, designing out crime, rural and business crime.

They will support strengthened neighbourhood teams in working with partners and engaging the public to implement sustainable solutions to address recurring issues, ASB, repeat victims and locations, issues which are community priorities and issues which result in a continuously high demand for police services.

During 2022, members of the team supported and advised on over 150 problem solving operations to tackle issues such as anti-social behaviour, burglary, drug dealing and motorcycle nuisance.

Three Civil Enforcement Officers are due to join this team in the near future. Their focus will be to develop and secure Civil Orders against the most prolific anti-social individuals or gangs involved in ASB and crime.

Existing specialist staff such as the Designing out crime officers (DOCOs), the Business Crime Coordinator and the Rural Crime Coordinator are also being incorporated within the new Command structure to provide specialist tactical advice and support where appropriate.

# DISRUPTING AND DISMANTLING ORGANISED CRIME

Targeting gang members and disrupting the criminal gangs that operate in Lancashire has continued to be a key focus throughout the last year.

Organised crime takes many forms and threatens both national security and local communities. Our specialist resources work tirelessly to target threat, harm and vulnerability.

I have joined officers on countless operations as we make life difficult for organised crime gangs (OCGs) and show that we are stepping up the fight to break up criminal networks, put doors through and seize the proceeds of crime.

I continue to support Lancashire Constabulary to utilise the full range of legislation and powers available.

Alongside strong enforcement that dismantles criminal gangs and puts members behind bars, I have continued to build up relationships between other enforcement bodies such as the National Crime Agency and North West Regional Organised Crime Unit, and partners through the Lancashire Violence Reduction Network.

## 2022/23 Highlights

### Op Warrior

Op Warrior is the Constabulary's response to my Police and Crime Plan priority of disrupting and dismantling organised crime.

The operation is dedicated to bringing more offenders to justice as well as stripping them of their cash, cars and other assets. Not only are drug raids and arrests taking place on a weekly basis, but a high-profile advertising campaign has led to more information coming in from members of the public, leaving no place for offenders to hide.

On average, officers make 17 organised crime related arrests every single week, seize £55k in cash every single month and take 2 kilograms of class A and B drugs off our streets on a weekly basis.

Op Warrior targets both individuals and gangs involved in crime, as well as associated issues such as violence and intimidation, large scale drug supply, exploitation and fraud, all of which can cause serious harm to local communities.

As a result of our media campaign, drug trafficking and supply related intelligence submitted to Crimestoppers increased by 29% from November 2022 to January 2023 and overall calls to Crimestoppers related to issues targeted by Op Warrior increased by 8%.

A regular In the Know survey has shown a 6% increase in public confidence in Lancashire Constabulary compared to the previous 3-month period.

### New Regional Organised Crime Unit Office

I have continued to strengthen relationships with the North West Regional Organised Crime Unit (ROCU), the team covering serious crime across the North West and supporting the work of individual forces including here in Lancashire.

In September 2022, a new satellite for the ROCU opened in Lancaster, to provide a home for one of the new serious and organised crime task forces which have been created as part of the national police uplift programme.

Their new regional base strengthens our relationships and capacity to tackle high level crime and supports the delivery of my Fighting Crime Plan.



21%

Decrease in serious violence in targeted hotspot areas

21%

Reduction in presentations to emergency departments with knife/sharp object assault injuries vs 2019/20

279

Organised Crime Group disruptions

10k

Stop and searches carried out, with 70% targeting illegal substances or offensive weapons

290k

Members of the public reached by Operation Warrior Social Media Posts

897

SOC-related arrests resulting in sentences totaling 425 year for convicted offenders

### Modern Slavery

The Pan Lancashire Anti-Slavery Partnership (PLASP), which I contribute to, has continued to grow and bring together key stakeholders, as we tackle modern slavery across Lancashire and ensure businesses and local authorities play their part in spotting the signs and supporting police enforcement.

PLASP have run several roadshows featuring the Freedom Bus aimed at raising public awareness around the many issues of human trafficking and modern-day slavery, alongside bespoke training for including police new recruits, PCSOs, contact centre staff, NHS Staff, National Farmers Union, Street Pastors, Colleges and Universities.

My Office funded and hosted a tabletop exercise attended by over 50 partners. The feedback was extremely positive and has led to further collaboration and training

PLASP are also developing a new Hope for Justice Hub in Lancashire which will house two full time outreach workers and a part time trainer. This facility has increased services across Lancashire for victims.

Alongside the work of the PLASP, Operation Aident has also been targeting exploitation and modern-day slavery, resulting

in multiple arrests and charges and safeguarding of vulnerable individuals.

### Fraud

A significant amount of work continues to take place around the county to tackle fraud. This has included a networking event, hosted by my Office, with more than 40 partner organisations sharing best practice. A North West Fraud conference has also taken place, attended by more than 100 delegates from across the north west police forces, focussed on victim support and safeguarding.

A campaign has also run with the support of Lancashire Victim Support and Lancashire Partnership Against Crime (LANPAC) to tackle Romance Fraud.

Victim data - Reporting date 21/02/2022 to 19/02/2023

6222 - total victim reports received

5794 of those reports related to individual victims (428 relate to businesses, no action is taken)

£20 million - total loss, average loss £4.5k

2764 victims requested victim support

3176 reported some kind of vulnerability as a result of the fraud

### County Lines

I have continued to support Lancashire Constabulary, the North West ROCU and the National Crime Agency as they work to tackle county lines related crime in Lancashire.

In February 2023 Lancashire Constabulary took part in a dedicated national County Lines Intensification Week. As a result, 15 arrests were made across East Lancashire alone, as well as over £33,000 worth of Class A and B drugs being seized, including cannabis plants, cocaine and crack cocaine.

### Multi-Agency Support Panels

Significant preventative work has been underway in schools, with Multi-Agency Support Panels (MASPs) highlighted young people at risk of criminal exploitation and gang-related culture for intervention. Our Violence Reduction Network (VRN) has financially supported the development of MASPs across the County.





# TACKLING DOMESTIC ABUSE AND SEXUAL VIOLENCE

Domestic abuse and sexual offences are some of the most heinous crimes that Lancashire Constabulary deals with. I made it absolutely clear that my Fighting Crime Plan would recognise this and also commit to driving up conviction rates in Lancashire.

In the last year, the Constabulary has engaged in a number of national and local initiatives with partners and academics to ensure that our strategy, policies and practice are underpinned by the latest knowledge and research evidence.

Victims remain at the heart of all we do. As we continue going after offenders and protecting people, Lancashire Victim Services provides dedicated support, whenever and however victims need it.

The Constabulary continue to improve support for victim-survivors of domestic and sexual violence or abuse; are committed to conducting robust risk assessments and ensuring that perpetrators are held accountable through timely, rigorous investigation and utilisation of the full range of tools available.

## 2022/23 Highlights

### Dedicated RASSO team increasing prosecutions

Last year I invested in the establishment of a dedicated rape and serious sexual offences team, meaning 45 extra officers joined existing colleagues to form three Rape and Serious Sexual Assault Offences (RASSO) teams, one in each of our policing divisions with the purpose of specialising in and investigating offences of Rape.

The past twelve months has seen these teams hit the ground running in Lancashire, with the most qualified and experienced investigators managing complex cases, maximising opportunities to bring offenders to justice and ensuring victims receive the specialist support they deserve.

I have visited officers within the teams, talking about how the investment we have provided and the restructuring of how rape and serious sexual offences are policed is providing positive results.

### Operation Soteria Bluestone

In December 2022, Lancashire Constabulary was one of 14 forces to join a nationwide expansion programme which aims to transform the way rape and serious sexual offences (RASSO) are investigated.

The programme - Operation Soteria Bluestone - is led by National Police Chief's Council (NPCC) and Home Office funded research and will result in a national operating model which will be rolled out to all 43 Home Office forces.

This evidence-based, academic-led project aims to ensure consistency and quality in the investigation of Rape and Serious Sexual offences.

It is a great opportunity to strengthen the policing response to rape and serious sexual assault here in Lancashire and build in long-term, lasting improvements to how these horrific and traumatic crimes are dealt with to ensure we put offenders behind bars, secure justice for victims and protect the public.



### £7m Government Funding to support Domestic Abuse and Sexual Violence

In August 2022 I was delighted to announce that my Office had secured over £7m to enhance domestic and sexual violence support across Lancashire.

The funding, awarded by the Ministry of Justice, will benefit a wide range of local organisations and services over three years and deliver support for victims and deliver enhanced specialist support to help them move forward and recover.

The money will also see additional support workers joining services across the county which will ensure that anyone affected by domestic abuse or sexual violence can access support that's right for them, whenever and wherever they need it.

Independent Domestic Violence Advisers (IDVAs) will now be based in Southport and Ormskirk, Preston and Morecambe Bay hospitals, meaning that every hospital trust in Lancashire now has at least one specialist support worker on site.

Placing support in health setting and ensuring that hospitals and GP practices are aware of the support available has proven hugely successful. Health settings are a place of safety meaning that victims may feel more confident to talk about what has happened to them. The Office has invested over £650,000 in Lancashire and South Cumbria Integrated Care Board to implement IRISi in Lancashire - a specialist domestic violence and abuse training, support, and referral programme for GPs. The support that is already in place has seen more victims referred into support services at the earliest opportunity so it's fantastic to be able to build on this success and to make sure support of this kind is rolled out across Lancashire.

### Violence Against Women and Girls (VAWG) Summit

Violence against women and girls is unacceptable.

In December 2022 I brought together senior leaders from across Lancashire to coordinate how violence against women and girls (VAWG) is tackled across the county.

The leadership summit gave Lancashire organisations including the police, local, the NHS and other community safety partners the rare opportunity to come together to discuss the vital role they play in tackling VAWG.

The event provided an opportunity to shared best practice, to identify any gaps in service provision and to discuss how we can better work together to develop a consistent and proactive approach to combat VAWG and, importantly, create wrap-around support for victims across the county.

I was encouraged to see leaders declare their organisations' commitment to tackling VAWG as part of the summit and I will continue to work closely with partners to help shape strategic plans to ensure that national VAWG priorities translate into local action to keep women and girls safe across Lancashire.

I am making significant investments in co-ordinating VAWG activity across Lancashire, and I have established a new post within my Office, Senior Policy and Partnerships Manager (Victims and Vulnerable People), to work across key-issues and stay up to date on related policies.

## Op Provide

My office continues to support Operation Provide, which sees police officers responding to domestic abuse reports alongside a trained NHS domestic abuse specialist. It has already been highlighted as National Best Practice by the Home Office, and forms part of the Homicide Prevention Tool Kit.

An independent evaluation of this approach by Liverpool John Moores University has shown that the number of victims engaging with safeguarding advice was increased by 45.7 per cent – from 21.5 per cent to 67.2 per cent – as a result of the operation. It has also seen the number of victims engaging with prosecution increase by 26.9 per cent.

## Op Night Guardian

I continue to back Operation Night Guardian to tackle violence against women and girls in the night time economy. This operation involves proactive work including the deployment of uniform and plain clothes officers in key areas to ensure that Lancashire residents and particularly women and girls can enjoy a safe night out in our county.

## Consent Campaign

The issue of consent was highlighted as part of Sexual Violence Awareness Week. A digital campaign was launched by my Office across social media to dispel common myths around consent. Campaign materials were shared with partners across the county to ensure that the campaign messages reach as many people as possible.

## Scrutiny and Advisory Group

Following on from the VAWG Summit in December, the Office of the Police and Crime Commissioner and Lancashire Constabulary have established a VAWG Scrutiny and Advisory Group. This group will be involved in the development of a pan-Lancashire VAWG strategy and advise on the views of the community to help shape better delivery of VAWG related services.



### CASE STUDY

## Support for victims -

Melinda\* disclosed to LVS she had suffered from historic rape and sexual assaults by her husband. An IDSVA (Independent Domestic and Sexual Violence Advisor) helped her develop coping strategies and attended interviews with her, as well as her having continual support from a RASSO officer.

'I would have not done this without my IDSVA the support is priceless. Couldn't have done it without your belief in me and constant reassurance.'

Sidra\* made a report to the police and disclosed that her husband had tried to strangle her a few days ago. This was not the first time, she had endured many years of coercive and controlling behaviour, psychological, financial abuse and she longer wanted to be in the relationship but would not support prosecution. She had tried to leave him before but returned due to family pressure and the lack of support she had access to.

Sidra did not speak English, so was assigned an IDVA who was able to speak with her in Punjabi who could provide her with ongoing support and reassurance. The IDVA helped her apply for grant funding from the Home Office, something she felt was not possible after being denied four years earlier. The IDVA then helped Sidra plan her move to refuge.

"I am really happy I had an IDVA that spoke Urdu and Punjabi and I was able to convey what was going on and had a clear line of communication. It's emotionally draining when an interpreter is used, and I was thankful I am able to speak to you openly and freely and be able to portray what my wishes and wants where."

LANCASHIRE VICTIM SERVICES CLIENT TESTIMONIAL



**>95%**

Of domestic abuse victims surveyed felt that officers treated them with respect.

**>90**

Detectives dedicated to the investigation of rape offences.

**>3x**

More protective and preventative orders issued and monitored for breaches in the last 6 months (176 VAWG Related).

**14%**

Of violence Against Women and Girls Investigations resulted positively An increase of 5% compared with last year.

**3%**

Reduction in violence with injury offences.

**>1100**

Submissions from the public via the StreetSafe portal shared with our partners to identify areas where people feel unsafe.

# CRACKING DOWN ON BURGLARY AND ROBBERY

Anyone who is a victim of burglary and robbery knows the long term financial and emotional impacts it can have.



Whether you have your home broken into, your business targeted or are robbed in the street, it has a lasting impact on you. It impacts on how safe you feel, your financial and mental well-being and your ability to run your business.

The initial policing response to reports is important both in terms of any investigation, but also the confidence that the public has in policing generally. Here in Lancashire, we didn't need to be told about the need that every victim needs to be visited by a police officer, this is already something that is extremely important to us.

We have made real progress in relation to burglary and robbery, both residential and businesses. I have seen the proactive approaches being taken in hotspots and against frequent reoffenders and I'll continue to back the Chief Constable with the resources he needs to prevent victims and protect the public.

## 2022/23 Highlights

### Op Defender

In September 2022 I joined Lancashire Constabulary in launching Op Defender, a campaign I have funded that is cracking down on residential burglary.

This supports the Constabulary's efforts to proactively target prolific offenders and ensure they have their day in court and are put behind bars. As well as strengthening our response to

residential burglary and arresting those who selfishly ruin lives by committing these offences, the campaign also strengthens relationships with communities and partners to help residents better protect themselves.

As well as robustly targeting repeat and opportunistic offenders, analytics and information from the public are used to study burglary patterns to ensure we target hotspots and prevent further victims.

The latest figures show a four per cent decrease in residential burglaries in the area, with 203 fewer victims compared with 2021/2022 and 1,800 fewer victims than in 2019/2020.

Officers arrested 1,000 people for burglary and robbery offences in the last 12 months, with 69 per cent of burglary victims satisfied with the service provided.

The campaign particularly focusses on tackling repeat offenders and stopping them in their tracks, whilst also offering advice and resources to those who have been a victim of burglary in the past or are most at risk.

Through increased engagement with people across Lancashire and intelligence that officers can act on, alongside utilising the newest technology to track offenders down, all whilst protecting the most vulnerable, we are cracking down on burglary and sending a

clear message to offenders that they will be stopped.

### £900k Safer Streets Funding

During Summer 2022, I welcomed news that two bids I supported received almost £900k from the Government's Safer Streets Fund.

These projects support the delivery of my Fighting Crime Plan, with Blackburn with Darwen Council awarded £750k aimed at making the Queens Park and Highercroft areas safer, including investment into home security packages. Preston Council were also successful and seeing over £146k, including CCTV used to target crime and anti-social behaviour in the centre of the city, with a particular focus on the night-time economy.

The funding came through round four of the Government's Safer Streets Fund, that sees grants given to projects that will reduce neighbourhood crime such as burglary and robbery, anti-social behaviour and violence against women and girls (VAWG). It's a great example of how by working together, identifying issues and committing to a proactive, solutions-based approach we can invest into communities and fight crime.

“We know that burglary is an incredibly personal, and invasive crime which can shatter confidence and feelings of safety. Everyone has a right to feel safe and be safe in their homes and nobody should ever have to experience being burgled. This campaign will tackle residential burglary and target both prolific and opportunistic offenders using data and intelligence from our communities, as well as using new technologies to support forensic opportunities.”

Forcewide Burglary Lead, Chief Inspector Chris Abbott

### Business Crime

Burglary and robbery have been key issues raised at meetings with Business Investment Districts (BIDs), Chambers of Commerce and during visits into the community on the beat with police officers.

Protecting businesses and the people who work in them is crucial and something that I support the Constabulary in, with responding to burglary and robbery a key part of the overall response by policing in relation to crimes that impact businesses up and down the county.

This year the Business Crime Co-Ordinator's main priority has been

supporting neighbourhood teams with high demand businesses on their local areas across the county that are causing many calls for service from Shoplifting incidents to ASB incidents.

They arrange to visit these stores with neighbourhood officers for the area and their store manager. At the visit a business crime reduction survey is completed on the premises looking at crime prevention / security solutions that will assist the stores in reducing crime and deterring/disrupting offenders away from their store.

They look to build a relationship with their crime prevention team to work in partnership going forward to reduce crime and

disorder and produce a report of recommendations from the visit which is distributed to the neighbourhood teams, correct business employees and any other relevant parties. The aim of this is to reduce demand on our policing service and to support the businesses.



### CASE STUDY

## Man jailed for burglaries in Blackpool

A man has been sentenced after stealing jewellery and other high value items from people's homes.

Ferenc Horvath, 31, of Grosvenor Street in Blackpool, has been sentenced to 21 months in prison after pleading guilty to three residential burglaries, one attempted burglary and four counts of fraud.

The offences were committed in Blackpool, St Annes and Bispham.

Detective Sergeant Stuart Reid, of Blackpool Targeted Crime Team, said: "These residential

burglaries were committed by Horvath climbing into people's homes through upstairs insecure windows.

"He would ransack homes to steal jewellery and other high value items. Some of the jewellery was of high sentimental value to the victims, who now have to come to terms that they may never see their precious items again.

"I am grateful for the court in passing a custodial sentence in this case and hope this gives his victims some measure of comfort."

# TARGETING DANGEROUS DRIVERS



Since being elected as Police and Crime Commissioner I have made it clear we won't tolerate dangerous driving in Lancashire, whatever form it takes. The Lancashire Road Safety Partnership, chaired by my Deputy, Andy Pratt MBE, continues to bring all partners together all with different roles in ultimately, trying to prevent people being killed or seriously injured on Lancashire's Roads.

## Lancashire Road Safety Partnership

The Lancashire Road Safety Partnership is the coordinating body for Lancashire, Blackburn with Darwen and Blackpool which aims to reduce road casualties through the management of speed, enforcement, engineering, emergency response, driver education and training and through developing collaborative approaches to education, awareness, engagement and other measures.

During 2021/22 the Lancashire Road Safety Partnership held four meetings, two chaired by Deputy Police and Crime Commissioner Andy Pratt MBE. The Partnership has made progress, building on the work we quickly began to review the functions of the partnership and start work towards a new partnership agreement which is near completion.

## Project EDWARD

The Lancashire Road Safety Partnership hosted an engagement event in Preston Bus Station, with my Deputy bringing together its members and wider stakeholders to showcase the best practice work

happening in Lancashire around road safety.

The event formed part of the national Project EDWARD week of action, which highlights how areas and regions are taking action to stop deaths on our road networks. There were demonstrations from our emergency services, workshops with young people on how to stay safe and a chance to talk to those involved in delivering safer roads everywhere across Lancashire.

## Operation Vanquish

As a key priority in my Police and Crime Plan, tackling dangerous driving has been a focus for Operation Vanquish as Lancashire Constabulary proactively take the fight to criminals.

This has seen some great results, with October's Op Vanquish activity resulting in almost 450 people either arrested, summonsed to court, or handed a traffic offence report.

From no insurance or MOT to drink and drug driving and a range of other offences, the increased activity that builds on the work done every day of the year, sends

a clear message around the need to drive safely and that if you don't, officers will stop you.

## Average Speed Cameras

As Chair of the Lancashire Road Safety Partnership, my Deputy, Andy Pratt MBE, together with Lancashire County Council and Lancashire Constabulary, announced investment into new average speed cameras on some of the county's historically most dangerous A-roads.

This investment is a result of significant analysis and follows close work with local MPs, Councillors and Parish Councillors, who have expressed their concerns on behalf of local residents and communities in terms of speeding in the five areas the cameras are set to be installed in.

These routes include A581 from Rufford to Euxton and A588 from Lancaster to Skippool, through to the A683 in Lancaster from junction 34 of the M6 motorway to Kirkby Lonsdale, and the A6 in Lancaster between the city centre and J33 of the M6 motorway towards the end of February.



“Lancashire Police have worked very hard to set up Operation Snap to allow people to report offences of anti-social driving.. This is an innovative approach to keeping our roads safe. This is utilising the eyes and ears of the public and we have seen a significant increase in reports from the public via Operation Snap.”

Superintendent Mark Morley of Lancashire Police's Tactical Operations Division

All of this and the work highlights the difference we can make to tackle dangerous driving, target areas we know there is increased risks and make them safer.

## Op Snap

Whilst we are putting more officers on the streets and proactively taking the fight to criminals, we know that our officers can't be everywhere and can't see everything.

That's a key part of why we launched Operation Snap towards the end of 2021 and continued to support and promote initiative, that sees members of the public helping in the fight against dangerous driving, with an online portal for digital footage of suspected offences.

## During 2022/23

- Received 3,143 submissions
- 1,898 of these were actionable, over 60%, leading to drivers receiving a sanction, whether warning, fixed penalty, training course or prosecution.

## Drink and Drug Driving

Anyone who puts themselves or others at risk by recklessly driving under the influence of drink or drugs needs to be taken off our roads and feel the full force of the law.

Whilst a key focus around the clock for Lancashire Constabulary we continue to see intensive activity take the fight to offenders, such as around Christmas and the wider festive period.

There were almost 350 arrested during a clampdown between 21st November 2022 and 31st January 2023, addressing key concerns on our roads during that time of year and sending a clear message to anyone thinking about driving whilst drunk or after using drugs - don't do it.

## STATISTICS

Sadly, there were **1,072** people killed or seriously injured on Lancashire's roads last year, an **increase of 37 from 2021/22, up 3.6%**

Police enforcement activity for each of the fatal five (careless driving, driving while under the influence of drink or drugs, failing

to wear a seat belt, speeding, and using a mobile phone whilst driving) significantly increased:

Arrests for impaired driving = **2,683 (+5; +0.2%)**

Seat belt enforcement = **788 forms (+352; +80%)**

Mobile phone enforcement = **621 forms (+261; +72.5%)**

There was also an increase in the number of prosecutions, vehicle seizures and focused activity to reduce anti-social behaviour of motorists and riders.

Section 59 warnings issued (vehicles being used in manner which causes alarm, distress or annoyance) = **2,067 (+484; + 30.6%)**

S165 enforcement (power to seize e-scooters without a licence or insurance) = **2966 (+249; +9%)**

Number of camera van deployments = **4,417 (+12.6%)**

Number of speeding tickets issued = **66,878 (+0.5%)**

Number of diversionary courses delivered = **41,385 (+16%)**

# SUPPORTING RURAL COMMUNITIES

**Rural crime can destroy lives and livelihoods and as Commissioner, I continue to support the Constabulary's dedicated rural policing teams to take an increasingly proactive approach that takes the fight to the criminals and protects the people of Lancashire.**

The strategic mission focuses on engaging, problem solving and coordinating targeted local policing to disrupt criminal activity within our rural areas in order to provide a better service to residents in those communities.

## Rural Task Forces

Following my £700k investment into our rural taskforces in Spring 2021, we have seen them continuing to keep our rural communities safe and supporting the work of the wider Constabulary through targeted operations and engagement within these areas.

The rural taskforces are addressing the risks and threats unique to these parts of Lancashire, with successes around wildlife crime and theft of farming equipment, but this almost always links back to the priorities I have for all areas of Lancashire - for example, these offences are more often than not carried out by Organised Crime Gangs.

### Notable operations and activity in 2022/23:

- Hare coursing prosecutions
- Joint operation with neighbouring forces addressing heritage crime
- 86 Animals used in offences or being cruelly treated rehomed
- Hare coursing
- Targeting illegal off roading in moorland
- The task force teams have also issued Criminal Behaviour Orders (CBOs), Community Protection Notices (CPNs) and Criminal Warning Notices (CWMs) and launched a number of cross border operations.

### 2022/23 stats:

- 101 Arrests
- £1.9 plant machinery and vehicles seized
- 226 stop and searches
- 186 traffic offence reports



## Heritage Crime Conference 2022

I supported the county's first ever heritage crime conference, with Deputy Commissioner Andy Pratt MBE speaking at the event to a range of partners about the need to work together to tackle heritage crime, which often hits more rural areas hardest.

The rural taskforce teams attended to talk with delegates about the work they are doing, strengthen relationships with organisations and provide practical advice to those affected by these types of offences.

## Rural shows

As I continue to support the rural taskforces and engage with the rural community, I joined a number of officers at the Garstang Show in August 2022.

It was an opportunity to discuss with the public my investment into rural teams since becoming Commissioner and how we have strengthened the taskforces into one of the largest dedicated rural units in the country.

I also heard about the unique challenges faced by policing and the community in more rural areas and encouraged conversation that strengthened relationships.

“ We will not stand for our rural communities being targeted, leaving innocent people suffering financially and mentally. ”

PC Neil Goodison, of Lancashire Police



# SUPPORTING VICTIMS

Supporting victims of crime is at the heart of everything we do and cutting crime, means fewer victims. In my role as Police and Crime Commissioner I hold responsibility for the commissioning of services for victims of crime.



**43k**  
Referrals for support

**8.8k**  
victims receiving support

**20k**  
victims supported

**1.5k**  
young victims of crime supported

**15k**  
needs assessment

## Lancashire Victim Services (LVS)

In December 2021 I awarded a £13m contract to Victim Support to continue to deliver this under the Lancashire Victim Services brand from 2022 to 2027.

Lancashire Victim Services (LVS) offer support following any type of crime, but the overall contract value includes an additional £2.5m investment from my budget to ensure that specialist, face to face services are available for victims of domestic abuse and sexual violence as well as young victims of crime under the age of 18.

Over the past year, Lancashire Victim Services, commissioned by my Office, received over 43,000 referrals, with thousands of cases related to the most serious crimes such as domestic abuse and sexual violence.

My Deputy PCC Andy Pratt MBE reviews the service's performance on a quarterly basis to ensure that victims of crime can access high quality, expert support in a way that works best for them.

We know the impact crime can have on people's lives and I am confident that the experts within the LVS team have the knowledge and skills to make a real difference and to help anyone affected by crime to move forward and recover from what has happened to them.

Claire Powell, Area Manager for Lancashire Victim Services added: "We really appreciate the positive feedback and support we get from the Police and Crime Commissioner's Office.

"The funding we receive allows us to help a great number of people across the county, with many of them having been through really traumatic experiences.

"Being able to provide the support they need and seeing the positive impact it has on people's lives is a real privilege and it is what drives our team to provide the best support we possibly can to anyone who needs us."

## iMatter

This year LVS have delivered six courses of iMatter, a 10-week group programme for victims of domestic abuse, from offices in Accrington, Blackpool and Preston to 34 victims of domestic abuse.

The programme is designed for working with general challenges and conflicts that may lead to patterns of behaviour that are negative and ultimately abusive. It is aimed at those wishing to gain a better understanding of healthy relationships following the experience or experiences of an unhealthy/abusive relationship/s, and those who have recently realised that they are experiencing abuse where the risk is assessed to be at a standard or medium level.

## CASE STUDY

### Sam

Sam\* had been living independently for a number of years. In the last year, however, a known drug abuser and supplier had taken over her property under the pretence of looking after her by providing various substances.

Also known as cuckooing, the perpetrator had taken over the home of this vulnerable person and used the property to store, deal and take drugs from, eventually isolating her and taking all of her money.

One day she returned home to find that the perpetrator had locked her out of her home but after reporting to the police she feared she would be tortured or killed. At this point she fled to another area and the case came to LVS.

The priority for LVS was to establish a secure home regardless of the fact that she didn't have any local connections or ties to the new area and to ensure she had a strong support network in place to assist her substance misuse recovery. Sam was able to stop taking drugs without outside intervention as she felt stronger and more able to

cope now that she was away from the perpetrator. LVS's case worker advocated with the local council and housing associations to facilitate a move.

She is ticking off each passing week as a week in active recovery. She has access to her own finances and is in regular contact with her case worker who is providing ongoing emotional support, signposting and information.

LVS have also made referrals for therapy, provided information on local support groups and made referrals for food parcels when needed. The client's next goal is to return to education and employment and will be supported through court where appropriate.

"You have made my life so much better and something great has come out of the bad situation that happened and I don't know where I would be if I didn't have your help so thank you so very much"

\*Anon service user.

## Nest – Children and Young People's Service

Nest Lancashire has been set up to support young people aged 8 to 18 who have been affected by crime or subjected to bullying, threats or harassment.



- 4,314 referrals received
- 3,496 new clients
- 3,118 needs assessments completed
- 1,417 children and young people supported

## Schools Domestic Abuse Intervention Programme

The Domestic Abuse Recovery Toolkit Programme continues to be utilised to deliver topics covering: What domestic abuse is; rights and responsibilities in relationships; what happens and who can help when rights are denied; how to keep safe from an abusive person; how an abusive person might damage self-esteem; how to improve self-esteem following Domestic Abuse; what positive relationships should look like and how to handle difficult feelings and manage challenging emotions.

In the last 12 months, a team of five qualified Recovery Toolkit Practitioners have been delivering the programme, which has successfully been delivered to 60 Lancashire schools with 469 pupils attending 101 groups.

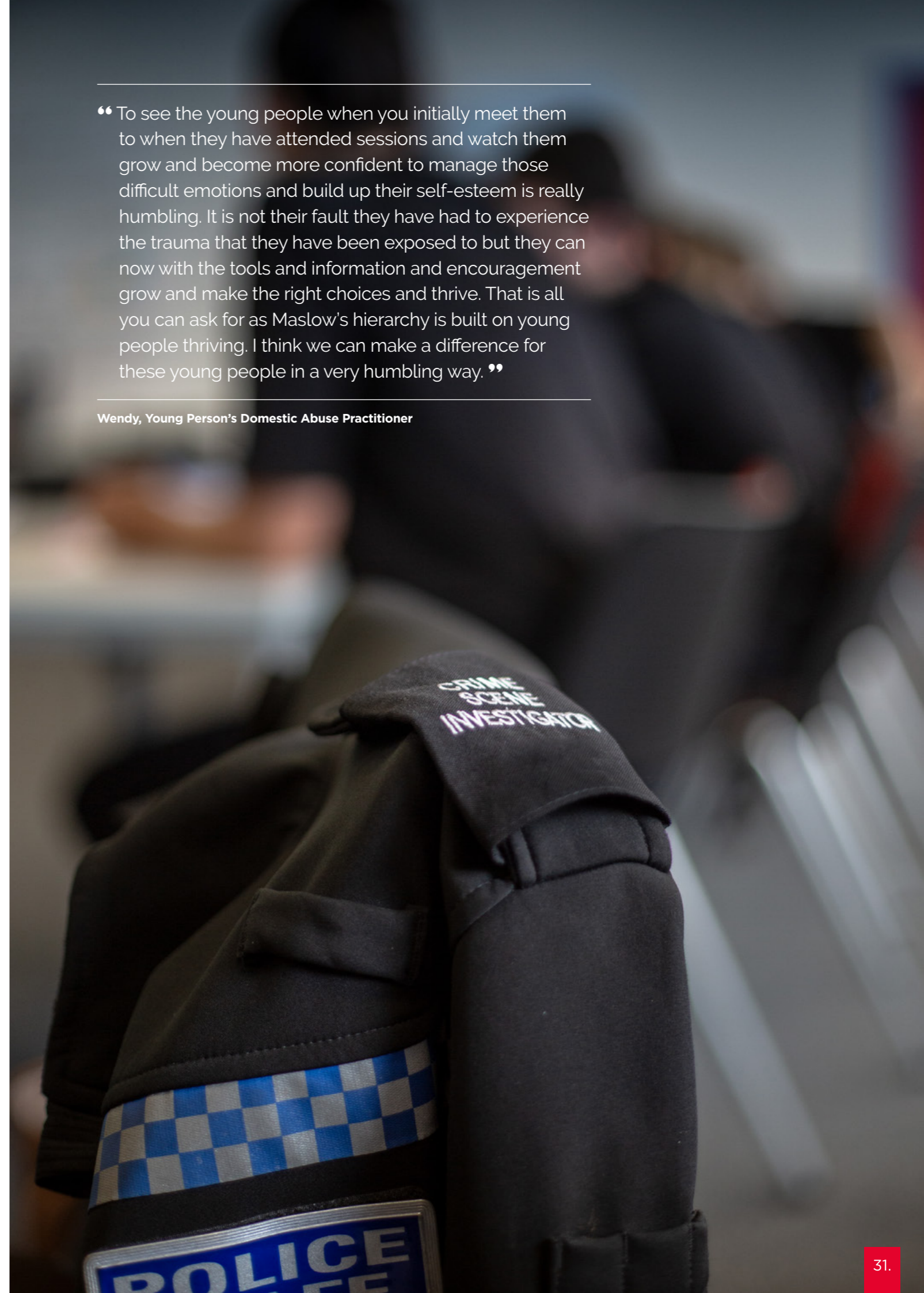


“To see the young people when you initially meet them to when they have attended sessions and watch them grow and become more confident to manage those difficult emotions and build up their self-esteem is really humbling. It is not their fault they have had to experience the trauma that they have been exposed to but they can now with the tools and information and encouragement grow and make the right choices and thrive. That is all you can ask for as Maslow’s hierarchy is built on young people thriving. I think we can make a difference for these young people in a very humbling way.”

Wendy, Young Person’s Domestic Abuse Practitioner

“It is truly inspiring to hear of the work that is carried out by the team and the impact it has on being able to make a difference to so many young people who have experienced domestic abuse within their own homes and also their own relationships.”

Claire Powell, Area Manager for Lancashire Victim Services



# COMMUNICATIONS AND ENGAGEMENT

As the public's voice in policing, I am committed to enabling local communities to influence policing, victims and community safety matters. I am here to ensure that the community needs are met as effectively as possible, and to improve local relationships by building confidence and restoring trust.

Community engagement is one of the central responsibilities of my role and one I take very seriously. During the last year I have worked hard to be visible and accessible to the communities I serve, spending time out in communities, meeting with residents, councils, partners, officers and engaged with hundreds of people through my consultations.

I have also had a focus on reaching more residents through social media, increasing my following and joining NextDoor, a hyper local social networking platform.

Page 32



## Social Media

**Facebook**  
15,714 followers (+614)  
Reach 358,353 (+73,725)

**Twitter**  
7,321 followers (+221)

**Instagram**  
1,199 followers (109)  
Reach 24,729 (+18,039)

**Website page view**  
89,235 (+2,589)

**In the Know**  
83,557 registered with community messaging system (+16,257)

**Joined NextDoor**  
196,789 members



## Stakeholders

26 newsletters were issued to MPs, council leaders, county councillors and key partners to update them on the work of my Office and the delivery of the Police and Crime Plan.

- Over 1K pieces of correspondence dealt with through my Office
- Attended almost 100 public engagement meetings and events

## Consultations

Over 5,000 people completed my Summer survey, sharing their views on anti-social behaviour in Lancashire and how local agencies should tackle the issue. This survey informed the ASB summits I held with partners in January 2023 and plans are being put in place to take action on feedback.

I have continued to work constructively with Government to secure the best possible outcomes for Lancashire and deliver what the public want to see, more investment and support for

policing services that take the fight to criminals.

In 2023, my council tax budget proposals gained cross-party backing at a meeting with Lancashire's Police and Crime Panel.

This followed extensive public consultation in December 2022 of more than 2,800 residents, with 86% citing they would like to see Lancashire Constabulary receive more funding, and subsequently my budget decision will allow Lancashire Constabulary to continue to deliver on the public's priorities.

## Events

I regularly attend community group meetings, conferences and events across the county, including a monthly 'Ask the Commissioner' phone-in on BBC Radio Lancashire to give residents the opportunity to ask questions and find out more about the work of my Office.

In summer 2022 I opened Blackpool Pride, having sponsored the event through Lancashire Victim Services in support of our LGBTQ+ community.

Following an accessibility review, changes are underway to ensure more individuals can learn about and have their say on policing in Lancashire.





# GOVERNANCE AND ACCOUNTABILITY

I have an important role in holding the Chief Constable to account and I continue to provide scrutiny and transparency over a broad range of police functions and decisions.

It's equally important that members of the public can access and scrutinise the work my Office is doing to lead the fight against crime.

- Attended five Police and Crime Panel meetings where members scrutinised and supported my work
- Made 48 formal decisions and published them
- Had nine weekly one-to-one meetings with the Chief Constable
- Held five formal Strategic Scrutiny and Accountability Board meetings where I questioned and challenged the Chief Constable and his Chief Officer Team.
- My Office held four Joint Audit and Ethics Committee (JAEC) meetings focusing on governance and risk management
- My Office held four Stop & Search/Use of Force continuous improvement Panels
- My Office responded to 49 Freedom of Information requests

- My Office responded to 11 Subject Access Requests
- My Office Administered one Police Appeal Tribunal
- My Office Completed 60 reviews in relation to police complaints
- My Office entered into five Section 22 collaboration agreements
- My Office appointed four Legally Qualified Chairs to preside over Police Misconduct Hearings.

## Independent Custody Visitors

My Office manages the Independent Custody Visiting (ICV) Scheme where volunteers visit police stations to check on the welfare of people detained in custody by the police to see the conditions in which they are being held and to ensure their rights are being observed.

Between 1st April 2022 to 31st March 2023, 181 ICV visits were made to the four operating custody suites within Lancashire – Blackpool, Blackburn, Preston and Lancaster. During this period 675 detainees received a visit from ICVs

who were able to check on the welfare of the detainee during their detention.

## Complaints against the Chief Constable

I am responsible for dealing with Complaints, Conduct Matters, Death and Serious Injury Matters and Non-Police Reform Act Misconduct or Gross Misconduct matters that involve the Chief Constable of Lancashire Constabulary. Through my Office I take steps to resolve and where appropriate, investigate the complaint. When concluded, the complainant is informed of the outcome, along with a clear rationale as to how and why that decision's been reached. To ensure openness and transparency the complainant is also advised of a right of appeal to the IOPC if they disagree with the outcome.

In 2022/23 my Office dealt with 10 complaints against the Chief Constable – none of which were upheld or met the criteria to be investigated.

## Stop and Search and Use of Force Continuous Improvement Panel

Over the past 12 months, four panels have been run by my Office to provide independent scrutiny of the use of Stop and Search and the use of Force across Lancashire.

These provide feedback on Stop and Search and Use of Force practices, including policy, training and tactical considerations and allows a voice for community concerns to influence police actions.

These help to achieve greater transparency and community involvement in the use of Stop and Search powers and the Use of Force across Lancashire, helping to improve public confidence and trust in the way Stop and Search and the use of force is conducted.

# EFFICIENT AND EFFECTIVE POLICING

I am proud to say that Lancashire continues to be recognised as an efficient and effective force, backed up by the largest capital investment programme in living memory to ensure Lancashire has all the right tools and infrastructure needed to be a cutting edge, pro-active, victims focussed, crime busting, fit for the future police force.



## HMICFRS Report

I had the opportunity to thank everyone at Lancashire Constabulary from the Chief Constable and his team to all front-line officers for their dedication, hard work and commitment, which was recognised in the HMICFRS report released in October 2022.

The report highlighted that the Constabulary is graded 'good' in six areas – engaging and treating the public with fairness and respect, preventing crime and anti-social behaviour, protecting vulnerable people, managing offenders and suspects, building and supporting the workforce, and strategic planning, organisational management and value for money.

Whilst the inspectorate highlights there is still much work to be done, it is a positive report that continues to put Lancashire as one of the top performing forces in the country. Constabulary is already making significant progress on the items raised and also continuing to make progress against my Police and Crime Plan priorities.

This report has fed into my regular Accountability Board meetings with the Chief Constable, and I will continue to scrutinise and hold the force to account to deliver improvements in performance.

## Strategic Policing Requirement (SPR)

The Strategic Policing Requirement (SPR) sets out those threats which, in the Home Secretary's view, are the biggest threat to public safety and must be given due regard by PCCs when issuing or varying Police and Crime Plans. It supports PCCs as well as Chief Constables to plan, prepare and respond to these threats by clearly linking the local response to the national, highlighting the capabilities and partnerships that policing needs to ensure it can fulfil its national responsibilities.

A revised version of the SPR was published in February 2023 which provided strengthened detail around the action required from policing at the local and regional level to the critical national threats. The 2023 SPR sets out

seven identified national threats. These are as follows: Serious and Organised Crime (SOC); Terrorism; Cyber; Child Sexual Abuse; Public Disorder and Civil Emergencies. These remain from the 2015 version with the addition in 2023 of Violence Against Women and Girls (VAWG), reflecting the threat it presents to public safety and confidence.

Given this annual report is for the year April 2022 to March 2023, it will not respond in detail to the revised SPR due to the timing of its publication. However, as Police and Crime Commissioner, I am confident I have given due regard to the six threat areas identified in the previous SPR in my Police and Crime Plan and in my role holding my Chief Constable to account. VAWG, while not previously contained in the SPR, nonetheless is a key and pressing issue on which I update in this report and will be prioritised in future iterations.

## Lobbying - Degree Entry Recruitment

In November 2022, I was delighted when Home Secretary Suella Braverman MP announced that policing degrees will no longer be required for trainee officers, after my six-month campaign calling for a rethink on the policy.

Instead, she has asked the College of Policing to look at options for a new, non-degree, entry route, to complement the existing framework – and in the meantime the previous non-degree programme, the Initial Police Learning and Development Programme (IPLDP) that was phased out, will remain open.

Whilst higher education will still have a huge role to play in policing as a career, I have lobbied that recruitment needs to be around the calibre of those who apply, not just whether they have, or want to study for, a degree.

I will continue to work constructive with Government, other Commissioners and partners

such as the College of Policing to ensure that we have a recruitment programme that delivers outstanding police officers in Lancashire and across the country.

## Reopening of Waterfoot Front Counter

I was delighted to see Waterfoot front counter reopen in Summer 2022 and complete the delivery of a promise I made both before and after my election as Commissioner, to ensure each borough area has at the very least, one accessible front counter where the public can report concerns and talk face to face with someone.

This followed the reopening of front counters in Clitheroe, Kirkham and Leyland, delivering on a key election pledge. Community intelligence is really important in taking the fight to criminals and each and every borough of Lancashire now has access to at least one open front counter making it easier for residents to speak to local officers, to raise concerns and to report crime.





**Return to 24/7 response policing from Leyland**

In July 2022, I joined officers at Leyland Police Station as 24/7 emergency response policing, serving the communities of South Ribble, returned to the police base.

It increases visibility, aids in response to incidents and enhances public confidence. The people of South Ribble, and indeed everyone across Lancashire, can have confidence that Lancashire Constabulary is committed to taking the fight to criminals, getting offenders off our streets and delivering on the priorities in my Police and Crime Plan.

The moving response officers back to Leyland by the Chief Constable is a positive move and is testament to the investment and commitment the force is making in this area. It also builds on the reopening of the front counter in 2021.

**Return to traditional police headwear**

In August 2022, the Chief Constable and I announced the scrapping of baseball caps and a return to traditional police hats for all officers and PCSOs.

The change was about reinforcing the figures of authority police officers should be in our communities and the uniform and appearance of police officers is an important part of that.

Police Officers are expected to behave and conduct themselves in a professional way that inspires public confidence, so ensuring the uniforms they wear also uphold those standards is important, which is why we took this decision to embrace the long-standing proud heritage of British policing and return to the smarter, traditional headwear – a clear symbol that we expect our county to be policed with pride.

**Plans submitted for £75m Lancashire Constabulary HQ overhaul**

At the end of 2022, I announced proposed plans for the investment into critical police infrastructure which supports dogs and mounted branch, specialist and technical training, fleet maintenance, cyber and crime teams, contact management and other enabling services, with plans drawn up to modernise the existing headquarters site, located in South Ribble.

They are part of my ten-year plan to improve policing to our communities, with the last investment in the Hutton site back in the 1990s and some buildings nearly 75 years old and at the end of useable lifespan.

This would be a landmark moment for policing and crime prevention in the county, as part of my decade-long plan to ensure Lancashire Constabulary can meet the future needs of operational policing.

Following this, in early 2023, following consultation with members of the public, local businesses and elected representatives, I submitted plans to South Ribble Borough Council for the redevelopment of the site at Saunders Lane and Lindle Lane in Hutton.

**New police station for Chorley**

In December 2022 I was delighted to announce that I was purchasing Runshaw College's former Chorley campus, to be developed into a new policing base.

This will serve communities across Chorley and replace the existing dated and not fit for purpose station in town centre.

The new base will be used to host Chorley's response and neighbourhood policing teams, the area's Criminal investigation Department (CID) and other specialist teams including one of the Rape and Serious Sexual Offences teams (RASSO).

This is a key part of the overall investment in infrastructure across the Constabulary that I am delivering to ensure we can deliver the policing service the public need and deserve both now and into the future.

That's what the ten-year plan I announced in my Police and Crime Plan is all about, investment into frontline policing with the resources and infrastructure they need to best serve the public.

**Ending of the hybrid model and 24/7 response policing**

I have made clear my intention to phase out the 'Hybrid' model of policing that was operating in several areas of the county – this saw officers in dual roles that encompassed both neighbourhood policing and response. This isn't right, every area needs dedicated neighbourhood police teams that proactively work within communities and address concerns.

I was delighted to announce that the Ribble Valley was benefiting from new neighbourhood officers.

The change, rolled out by the Chief Constable, delivered on my promise to change the 'Hybrid' model and ensure we strengthen local policing across the county.

The additional neighbourhood officers in the Ribble Valley and elsewhere, will provide extra capacity for proactive police work, including public engagement, problem solving and targeting of local offenders.

At the same time, I also announced the return of 24/7 response policing based out of Clitheroe Police Station. This change by Chief Constable further increasing police resources in the area and putting these response officers at the heart of the area they serve which, wherever possible, is the right thing to do

Both these announcements are great news for Ribble Valley residents and a signal that I am committed to working alongside the Constabulary to direct resources where they are needed and to tackle crime in our communities' head on.

# PARTNERSHIPS AND COLLABORATION

An important part of my role is to ensure community needs are met as effectively as possible. Improving local relationships through building confidence and restoring trust have been essential to this. My Office has been working in partnership across a range of agencies at local and national level to ensure there is a unified approach to preventing and reducing crime.



## Lancashire Violence Reduction Network (LVRN)

I have continued to work closely with the Lancashire Violence Reduction Network (LVRN) which I secured ongoing funding for last year to enable its work to continue until 2025, aiming to prevent and reduce violent crime across Lancashire.

The LVRN brings together partners across policing, local government, education, health and a range of other organisations ensuring we have a joined-up approach to addressing violent crime, engage in preventative work and also support Lancashire Constabulary in operational enforcement to address hot spots and put offenders behind bars.

### Hotspot policing

Areas identified through recorded incidents of crime have seen a target hardening approach, with increased uniform presence and disruption activity.

Between October 2022 and December 2022 all areas showed an overall decrease in all crime and specifically serious violence.

### Other notable activity:

- In November 2022 LVRN hosted a national conference for all partners and similar partnerships tackling violent crime
- Divert programme, rebranded as Champions Lancashire, is building on the success of the innovative programme supporting young people across the county.
- Lancashire Champions Adult Project reached 414 young people aged 18-25 between April and December 2022

### Operation GRIP

Targeted patrols have been conducted of 20 serious violence hotspots under Operation GRIP, a combination of knife crime education, community engagement and enforcement activity led by our LVRN. A 13% reduction of all crime and 21% reduction of serious violence was observed in hotspots compared with the same period in the previous year.

### Op Sceptre

Grip funding awarded to me and utilised by the LVRN has helped deliver Operation Sceptre, the twice-yearly intensified activity to tackle knife crime and keep people safe. In November 2022 alone 1390 dangerous weapons were removed from the streets.

By increasing enforcement whilst also focusing on prevention and educating young people on the dangers carrying knives, we will make Lancashire's streets safer and ultimately, save lives.

### CASE STUDY

## Jack's Story

The LVRN worked with survivors and perpetrators all with lived experience of domestic abuse and violence, as members co-created a picture story book to use with individuals/groups to understand the impact of DAV.

## Lancashire Criminal Justice Board

In 2021 Deputy Andy Pratt MBE took on the role of Chair of the Lancashire Criminal Justice Board, bringing together criminal justice organisations at police force area level to support joint working and improve services. The purpose and vision of the LCJB is to reduce crime, harm and risk by increasing the efficiency and credibility of the Criminal Justice System and therefore ensuring better outcomes for victims.

### Serious Violence Duty

The Serious Violence Duty (the Duty) came into force on 31st January 2023 through the Police, Crime, Sentencing and Courts Act 2022.

The duty ensures serious violence is a priority for Community Safety Partnerships (CSPs) and requires Specified Authorities to collaborate to prevent and reduce serious violence.

### Specified Authorities:

- Police
- Probation
- Youth Justice
- Fire and Rescue
- Health
- Local Authorities

Prison and Education Authorities are known as Relevant Authorities who are able to co-operate with Specified Authorities as necessary.

Whilst I am not a duty holder, the PCC has an important role to play as lead convener. The Office of the Police and Crime Commissioner intends to convene all specified and relevant authorities to commit to a Lancashire Serious Violence definition and the Lancashire Serious Violence and Community Safety Board.

## Community Safety Partnerships

My Office attends Community Safety Partnerships (CSPs) across Lancashire to share intelligence and look at better ways of working together across a range of agencies to tackle local issues.

### Crimestoppers

I have strengthened relationships with Crimestoppers, and I'm committed to increasing anonymous reports through the national organisation to help in our fight against crime.

I'm pleased to report that 2022/23 saw a record number of year-on-year reports of 7,387 and March 2023 seeing the most reports through Crimestoppers in Lancashire ever.

This follows placing Crimestoppers as a key call to action in my Operation Warrior campaign, aimed at disrupting and dismantling organised crime gangs.

“It’s absolutely right that criminals are punished appropriately and suffer the consequences for their crimes, however we also need to work together to ensure those sent to prison have the support they need when they are released to be fully productive and good members of society.”

Andrew Snowden



### Lancashire Police Museum

Lancashire Police Museum officially opened to the public in June 2022.

The new museum, housed in a former prison wing at the historic Lancaster Castle, is a partnership between my Office, Lancashire Constabulary and the Duchy of Lancaster.

The museum features 16 fascinating exhibits each housed within a prison cell. Displays detail the history of Lancashire Constabulary, Police training, forensic development – including how some very famous local cases were solved – and an overview of some of the different police departments including the mounted branch, dog unit, underwater search unit and firearms.

The Museum has been in development for a number of years and is now an excellent resource for the county and provides the opportunity to educate people on how policing has changed, to learn more about their local police force and the challenges of policing today, as well as discovering more about its rich and proud history.

### Lancashire Prisons

Throughout the year I have visited every prison across Lancashire to build up those partnerships that are integral to a successful justice system and also make progress on my priorities, such as tackling reoffending.

During visits to prisons including HMP Wymott, Lancaster Farms, Kirkham and Preston, I have held discussions with Governors and others working within the prison system on how we work together to address reoffending and breaking that cycle to make Lancashire safer.

It’s absolutely right that criminals are punished appropriately and suffer the consequences for their crimes, however we also need to work together to ensure those sent to prison have the support they need when they are released to be fully productive and good members of society.

This includes support for addiction, engagement to reintegrate back into our communities and targeted work to encourage ex-offenders to not return into the criminal justice system again.

Building these relationships is an important part of our wider work around criminal justice, including my Deputy Commissioner Andy Pratt MBE’s role as Chair of the Lancashire Criminal Justice Board and the work of the Lancashire Violence Reduction Network.

### National Portfolios

In 2022/23 I became the national Lead Commissioner for Technology and Digital, working with the Home Office, National Police Chief’s Council and others to improve policing through better use of technology, digital capabilities and data. I have also taken up Chair of Council at the North West Cyber Resilience Centre, became Director of the Police Digital Service and sit on key national bodies such as the Public Safety Commissioning Board and the Strategic Change and Investment Board at the Home Office.



# FINANCES AND RESOURCES

I worked closely with the Chief Constable and his senior leadership team to understand the operational needs of Lancashire Constabulary for the year ahead and the financial pressures on the Constabulary.

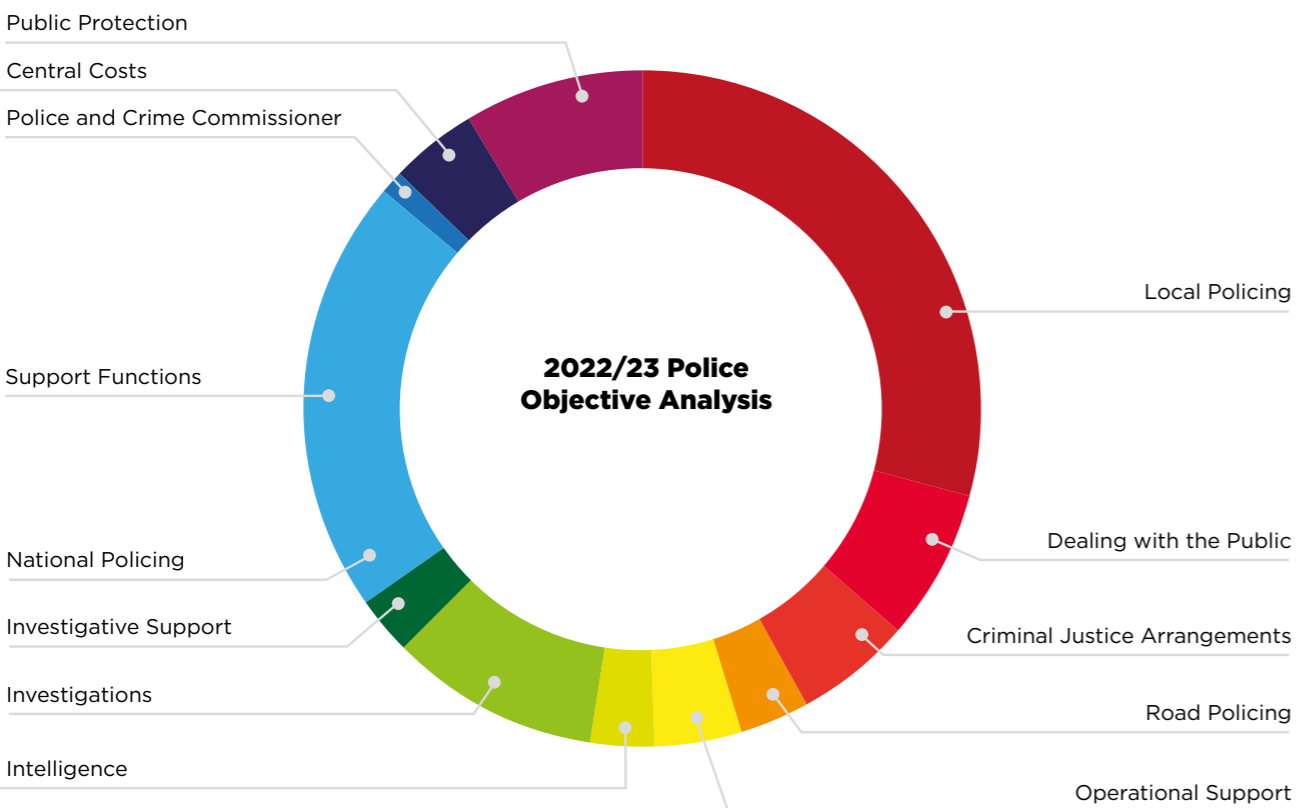
## Revenue Budget

The 2022/23 revenue budget for was set at £338.243m in February 2022. The position at 31 March 2023 is set out here:

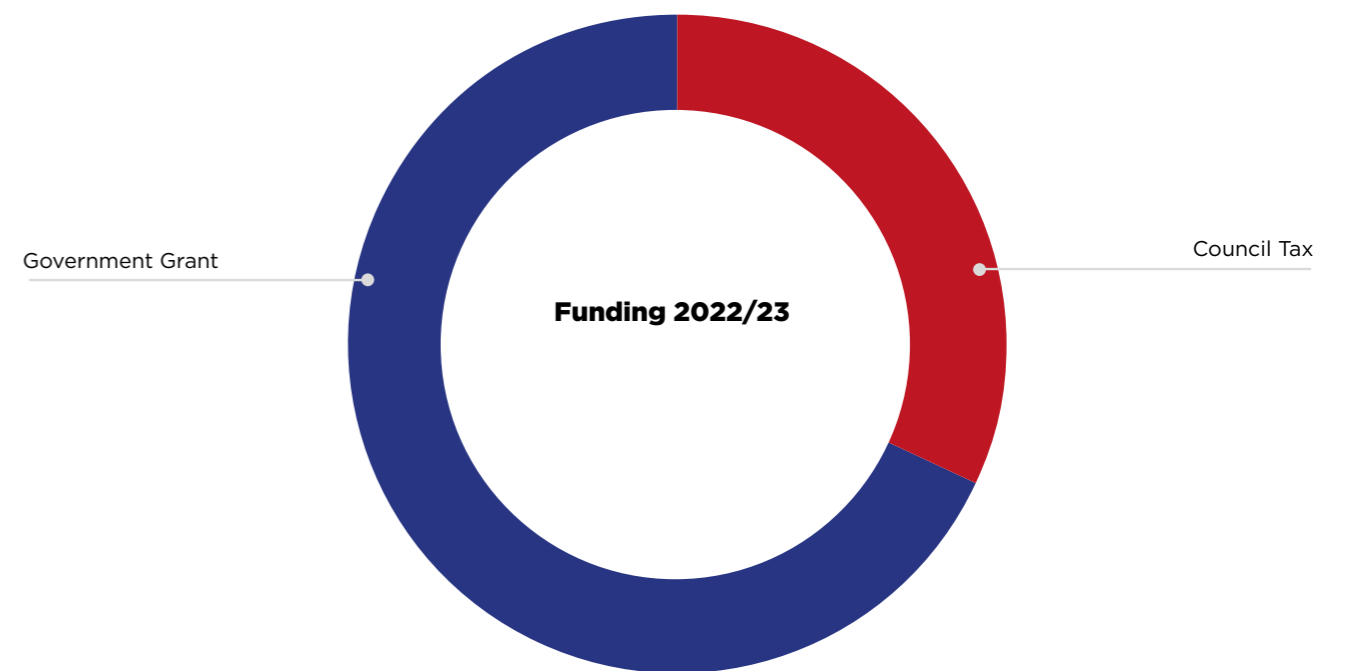


	Budget	Spend	Variance	
	£m	£m	£m	%
<b>Chief Constable:</b>				
Pay costs	266.551	264.155	2.396	-0.90%
ACC Territorial Operations	7.294	9.171	1.877	25.73%
ACC Crime	3.416	3.947	0.531	15.54%
ACC People and Specialist Uniform Operations	5.168	5.084	0.084	-1.62%
Director of Resources	29.412	29.057	0.355	-1.21%
Deputy Chief Constable	3.500	4.517	1.017	6.0
<b>Sub total</b>	<b>313.227</b>	<b>312.833</b>	<b>0.393</b>	<b>-0.13%</b>
<b>Non-DFM budget</b>	<b>15.174</b>	<b>12.836</b>	<b>2.338</b>	<b>15.41%</b>
<b>Total Constabulary Budget</b>				
	328.401	325.669	2.731	0.83%
<b>PCC:</b>				
Office of the PCC	1.489	1.544	0.055	3.71%
Communications	0.138	0.162	0.024	17.15%
Fighting Crime	0.740	0.596	0.144	19.46%
Victim and Domestic Abuse services	0.573	0.510	0.063	10.96%
<b>Sub total</b>	<b>2.940</b>	<b>2.812</b>	<b>0.128</b>	<b>-4.35%</b>
<b>Non-DFM</b>	<b>6.902</b>	<b>5.672</b>	<b>1.230</b>	<b>17.82%</b>
<b>Total PCC</b>				
	8.203	6.903	-1.300	-15.8
<b>TOTAL BUDGET</b>				
	319.391	319.391	0.000	0

What the money is spent on		
	£	%
Local Policing	98.584	29.15%
Dealing with the public	24.353	7.20%
Criminal Justice arrangements	18.989	5.61%
Road Policing	10.583	3.13%
Operational Support	14.090	4.17%
Intelligence	10.203	3.02%
Investigations	33.970	10.04%
Investigative Support	9.400	2.78%
National Policing	1.868	0.55%
Support Functions	70.199	20.75%
PCC	3.061	0.91%
Corporate Costs	14.818	4.38%
Public Protection	28.125	8.32%
<b>Total:</b>	<b>338.243</b>	



Funding 2022/23		
	£	%
Government Grant	230.767m	68%
Council Tax	107.476m	32%
<b>Income</b>	<b>338.242m</b>	



Capital investment	
A total of <b>£15.079m</b> has been spent on capital projects in this year:	
<b>IT Strategy</b>	6.973
<b>Estate</b>	4.343
<b>Vehicle Replacement Programme</b>	3.093
<b>Other schemes</b>	0.670
<b>Total:</b>	<b>15.079</b>

**The main elements of this spend are:**

£

**I.T. Strategy**

Network Access and Security	£0.697m
Device upgrade and replacement	£3.681m
System replacement	£2.595m

**Estate**

Critical Policing Infrastructure Programme	£1.501m
Skelmersdale Station refurbishment	£0.210m
Solar Panel installation	£0.303m
Bamber Bridge - ISO accreditation requirement	£1.268m
Minor works programme	£0.917m

**Other Schemes**

Replacement of specialist equipment	£0.396m
Automatic Number Plate Recognition (ANPR) equipment and infrastructure	£0.162m
Average speed cameras	£0.183m
Regional collaborations	£0.119m

**CASE STUDY****Lancaster BID – Tackling ASB in Lancaster City Centre**

Lancaster Business Improvement District (BID) were given £10,000 to extend the hours of the City's BID Warden, who patrols the streets, liaises with local business in the City Centre and helps address local concerns such as business crime and anti-social behaviour.

By extending the hours coverage from 37.5 to 52.5 hours a week, the Warden is now able to address the issues that had been identified by talking to businesses and the public, during later hours between 6pm and 9pm.

This has supported local police in providing a way for escalation of issues to be avoided, intelligence gathering and identifying of concerns.

Tony Johnson, Lancaster BID Manager:

"We are extremely grateful to him for picking our project through the Safer Lancashire Neighbourhoods Fund as it has enabled us to have our BID Warden 52.5 hours a week instead of the 37.5 hours.

"We identified last year that a lot of the ASB going on across the city was happening between 1800-2100, this was usually when our warden had finished for the day.

"The extra hours for our warden not only gives our businesses peace of mind, it also acts as a security blanket for the general public as well."

**Uplift Programme**

More than 600 additional police officers joined Lancashire Constabulary within the last four years, exceeding the Police Uplift recruitment to recruit 509 additional officers set by the government.

These new recruits take our police officer headcount to 3,587, as at 31st March 2023, who serve the 1.5 million people living in the diverse communities of Lancashire. I am particularly proud that we are the only force to have recruited more female officers and have also increased representation from black and minority ethnicities.

It represents an exciting time for policing in Lancashire as more and more officers gain the knowledge and experience to make a real difference in the fight against crime across the county, with visible, community focused policing making people and the communities they live and work in safer.

**Precept**

The backdrop of inflation, pay, utilities and fuel costs all rising has been challenging for budget setting. 2022/23 has been a difficult time for Lancashire residents and this is also reflected in financing our police service. However, in setting the budget a multimillion-pound programme of efficiency savings will be delivered to protect front line policing and reduce the potential burden on taxpayers.

86% of residents who responded to my budget proposals survey wanted to see Lancashire Constabulary receive more funding. Every penny of the 6.34% rise in council tax precept for 2023/24 – equivalent to 29p a week for a Band D property (19p per week for a Band A property) – will be spent

to ensure that frontline policing is protected to tackle crime and anti-social behaviour.

My budget decision will allow Lancashire Constabulary to continue to deliver on your priorities, increase visible policing and invest in critical infrastructure to take the fight to criminals and keep Lancashire safe.

**Grant Funding****Safer Lancashire Neighbourhoods Fund**

Announced as part of my Fighting Crime Plan and officially launched to applicants Spring 2021, the Safer Lancashire Neighbourhoods Fund (SLNF) has been investing into projects that deter and tackle crime, supporting community organisations and partners in making Lancashire safer and allowing Lancashire Constabulary to deliver innovative, new ways of taking the fight to criminals.

The three strands that make up the Safer Lancashire Neighbourhoods Fund are:

- Community Fund
- Police Innovation Fund
- 'Fighting Crime' Grants

**Community Fund**

In 2022/23 the Safer Lancashire Neighbourhood Community Fund received 92 applications with 31 organisations being successful totalling £206,862.25.

The aim of the Community Fund is to support smaller organisations and community groups in delivering projects and improvements within their communities, using money that has in part been seized from criminals.

It is estimated the 31 projects funded will directly work with over 13,582 individuals across Lancashire

including over 3080 young people and 130 Adults. However, many more people across Lancashire will have been positively impacted both directly and indirectly for example projects that made communities feel safer, improving public confidence.

**Police Innovation Fund**

Between April 2022 and March 2023, the Police Innovation Fund received 36 applications.

The Commissioner supported 11 initiatives totalling £283,035.69.

**Fighting Crime Grant**

£141K was provided to Lancashire Constabulary to support five policing operations: Easter Bank Holiday, Jubilee Weekend, August Bank Holiday, Bonfire Weekend and the festive season.

Funding supported an enhanced police presence in the Night Time Economy and enhanced community engagement in neighbourhoods to address ASB.

Overall, the Commissioner's funding supported Lancashire Constabulary to respond to 5,379 incidents that resulted in 595 arrests.

As I support and visit projects, it is great to see the positive work happening to make Lancashire safer, through diversionary activity, enhanced policing operations and projects, investment in infrastructure such as CCTV or road safety measures to just name a few.

It is also a poetic irony that we are achieving this positive change within the county, by using the ill-gotten gains of criminals we have seized, investing them back into the areas they have exploited, tackling the root causes of crimes.





### **Bacup Family Centre (Solutions – Community Youth Project) Rossendale**

Bacup Family Centre were awarded £10,000 towards their Solutions – Community Youth Project.

Following repeated issues raised at Rossendale's multi agency ASB meeting, Bacup Family Centre developed the Community Youth Project. Bacup Family Centre work with vulnerable young people causing or at risk of getting involved in crime and anti-social behaviour. The project provides young people access to a dedicated youth space for several days and evenings per week.

Police in the Rossendale area have opened a new office within the community centre with the aim to improve engagement opportunities with partners, the public and youths. They also have established dedicated daily ASB patrols targeting hotspot areas, making use of Acceptable Behaviour Contracts, Community Protection Notice and Warnings.

An average of 25 young people have been attending each session, and 79 have been engaged with in total. Bacup Family Centre have regular contact with around 30-40 of these young people per week. Further funding had been acquired from CCG funding streams which allowed for 12 of the young people to be referred into the free dance lessons.

A further application was received by Bacup Natural History Museum who link in with the Family centre and provide activities for identified young people. The Museum have received funding towards the installation of CCTV to enable them to effectively capture Anti-Social Behaviour and other crime following on from incidents relating to young people who now attend the Solutions Project. They were identified as causing nuisance on the grounds of the Museum.

## **LOOKING AHEAD**

I am very proud of the achievements over my time in office and the results over the past 12 months which are highlighted in this report.

The world of policing never stands still, and while we have made great strides in delivering against the priorities in my Police and Crime Plan for Lancashire, I realise that there is still more to be done in taking the fight to criminals and keeping our beautiful county safe.

I am pleased to say that we will see more officers joining Lancashire's front line in the coming months following the Constabulary's successful recruitment drive which beat the national targets set through the Police Uplift Programme.

Many of the officers recruited are now completing their training and will soon join teams across the county, bolstering our response to crime and anti-social behaviour across Lancashire, from our cities to our glorious countryside.

You can expect to see even more results through Op Warrior which pursues organised crime gangs, targeted efforts to crack down on anti-social behaviour through the Constabulary's new specialist unit and the additional funding secured from the Government, continued action to take dangerous drivers off our streets and more partnership work to tackle violence against women and girls.

With the budget set for the year ahead and the biggest investment in the Constabulary in living memory now underway, I will ensure that the force has the resources and infrastructure needed to build on its position as one of the top forces in the country.

I will continue to lead the fight against crime by working closely with the Chief Constable and our partners to make sure that Lancashire residents get the policing service they deserve.



# KEEPING IN TOUCH

What you have to say is important to us. If you would like to comment on the work of the Office of the Police and Crime Commissioner for Lancashire, you can contact us using the information below.

**Email:** [commissioner@lancashire-pcc.gov.uk](mailto:commissioner@lancashire-pcc.gov.uk)

**Post:** Office of the PCC for Lancashire  
PO Box 100,  
County Hall,  
Preston,  
PR1 0LD

**Call:** 01772 533 587

**Web:** [Lancashire-pcc.gov.uk](http://Lancashire-pcc.gov.uk)



@LancsPCC



@LancsPCC



@LancsPCC



Lancashire Police and Crime Commissioner

For news updates sign up to [stayintheknow.co.uk](http://stayintheknow.co.uk) community messaging.



## **POLICE AND CRIME PANEL**

**Meeting to be held on 18th July 2023**

### **Police & Crime Commissioner's update**

Contact for further information Ian Dickinson, 01772 533587, Office of the Police and Crime Commissioner, [ian.dickinson@lancashire-pcc.gov.uk](mailto:ian.dickinson@lancashire-pcc.gov.uk)

#### **EXECUTIVE SUMMARY**

The Purpose of this report is to provide Members of the Panel with an update on progress in developing the current Police and Crime Plan (the Plan) for Lancashire 2021-2025.

This report also aims to highlight some of activity of the PCC/Office of the Police and Crime Commissioner.

#### **RECOMMENDATION**

The Panel is asked to consider the report.

### **Background**

1. The Police and Crime Commissioner has a responsibility to hold the Chief Constable to account for the Constabulary's performance as against the Police and Crime Plan priorities by means of the Accountability Board meeting.
2. This link <https://www.lancashire-pcc.gov.uk/transparency/meetings-reports/accountability-board-meeting/> details of the Accountability Board papers received from the Chief Constable and the Minutes of the meeting records the PCC holding the Chief Constable to account.
3. The Panel are therefore referred to the Accountability Board meetings and may through today's meeting ask the Police and Crime Commissioner issues they feel relevant to the Scrutiny activity.

#### **Performance Headlines**

4. On 23 May 2023, the Commissioner held his Accountability Board meeting with the Chief Constable. The Commissioner received an update on the Constabulary's performance against the Police and Crime Plan priorities, and the progress and rollout of the Targeted Operating Model (TOM).

Key issues discussed included:

- Ongoing success of Op Warrior, including recent seizures and one of over 200kg of cocaine
- Op Defender, which focuses on cracking down on burglary and robbery, particularly in residential settings, and a 4% reduction in incidents

- Update on civil orders and the positive role these are having with support from local authorities alongside arrests.
5. The Commissioner marked his two years in post by reflecting on the delivery of his Police and Crime Plan, recognising the work of Lancashire Constabulary and partners including:
    - Reopening of police front counters ensuring every borough has face to face access to the Constabulary
    - Scrapping of the hybrid model and investment into dedicated neighbourhood policing teams for every area
    - Launch of Op Warrior and successfully targeting criminal gangs
    - Surpassing the police uplift target and recruiting more than 600 police officers
  6. The Commissioner released the terms of reference for the independent review into the high profile Missing from Home case regarding the sad death of Nicola Bulley, confirming the review is ongoing and that the College of Policing expect to publish its report in Autumn 2023.
  7. The Commissioner has welcomed news that Lancashire Constabulary exceeded its police uplift recruitment target, with 612 additional officers brought into the force, many of whom have now completed their training.
  8. The Commissioner has secured an additional £2m for Lancashire as part of the Government's ASB Action Plan, to boost foot patrols dedicated to tackling ASB and in hotspot policing areas, supporting the Commissioner's Police and Crime Plan commitment to get tough on ASB.
  9. This followed a letter from the Commissioner to Michael Gove MP earlier in the year to raise the issue of anti-social behaviour and his offer to work with the Government's new taskforce.
  10. The final area to cease the hybrid model of policing, Ribble Valley, saw the creation of a new dedicated neighbourhood policing team. Furthermore, 24/7 response policing teams are once again going to be based at Clitheroe police station.
  11. Over the twelve-month period to April 2023, Lancashire Victim Services, which the Commissioner is responsible for delivering, has received over 43,000 referrals, offering support to victims of crime, providing specialist support to thousands of serious crimes such as domestic abuse and sexual violence.
  12. The Commissioner reopened his Safer Lancashire Neighbourhoods Fund (SLNF) in March 2023 after funding over £600k of projects since it was first launched in Spring 2022.
  13. Over £60k of cash, seized from criminals, was provided to the first successful projects in 2023/24, including over £33k to five local organisations through the Community Fund strand of the SLNF. This includes CCTV, Street Pastors, and a Shop and Pub Watch scheme.

14. £9k was provided to three projects via the Police Innovation Fund, which aims to support ideas and innovative ways of working that could make a difference to policing in Lancashire. This includes a scheme to tackle motorbike ASB and offender mapping and data improvements.
15. A further £18k was approved, outside of the fund but, utilising proceeds of crime cash taken from offenders for the Safe storage of seized cash.
16. In May, the Commissioner announced that he secured £745k to tackle domestic abuse across Lancashire. The money is being used to fund the Drive Project, that works with repeat offenders to reduce the harm caused to victims and children. The project is being delivered by Victim Support Services in close partnership with other local services to achieve long term behaviour change and reduce incidents of domestic abuse.
17. Other areas of the country where the Drive Project has been operating have seen a significant reduction in the use of abuse amongst service users with the project focusing on breaking the cycle of abuse and working with the highest risk, serial perpetrators.
18. The Commissioner attended the internal launch of the Constabulary's new ASB, Prevention and Problem-Solving Command, where he spoke about the vital role they will play, problem solving with partners and getting tough on ASB.
19. The Commissioner also visited the British Transport Police base in Preston Train Station, to discuss the important partnership between Lancashire Constabulary.
20. He met the team and talked about the key areas of co-operation, policing of major events like festivals and football matches, anti-social behaviour and organised crime.
21. Crimestoppers has received its highest number of reports relating to Lancashire this year, an increase of 12.8% in reports, including the highest ever monthly figure in March 2023.
22. Organised crime campaign Operation Warrior has helped to secure double the national average increase – a clear indication that the public's confidence in reporting crimes, albeit anonymously is on the rise.
23. The Commissioner visited West Division RASSO team, based at Blackpool Divisional Headquarters, one of three specialist Rape and Serious Sexual Offences (RASSO) Teams, funded last year, to see the difference that the three specialist teams have had across the county.
24. The Commissioner discussed the different ways that the RASSO teams are helping improve outcomes for victims, and heard about key successes from the previous twelve months.

25. Lancashire is marked at the highest level on the Serious Violence Duty Joint Readiness Assessment from the Home Office. Discussions have taken place with specified and relevant authorities on how the serious violence funding for 23/24 and 24/25 will be best used.

### **Recommendation**

26. Panel Members are recommended to consider the information contained in this report, and the information provided within the meeting, and comment accordingly.

**Angela Harrison**  
Chief Executive

## National Picture

### National Crime and Policing Measures

Target	Measure	12 months to March 2020	12 months to March 2023	% Change vs Baseline (2020)
Reduce Murder/Homicide	Recorded Homicides	28	14	-50%
Reduce Serious violence	Firearms Offences (includes all uses however excludes air weapons and bb guns)	55*	78*	+41.8%
	Discharges of Lethal Barrelled Firearms (handguns, shotguns and rifles - not air)	7*	8*	+14.3%
	Presentations to ED with knife/sharp object assault injuries	136^	96^	-29.4%
Reduce Neighbourhood Crime	Recorded Burglary, Robbery, Theft of/from vehicle, Theft from person	21,523	15,628	-27.4%
Improve satisfaction among victims (focus on DA)	% Victims Satisfied (internal surveys)	72.9%	70.3%	-2.6%
	% DA Victims Satisfied (internal surveys)	85.0%	83.3%	-1.7%
Tackle Cyber Crime	Recorded Online/Cyber-enabled crimes	5,835	5,811	-0.4%

\*Data 12 months to end of December 2019, and 2022 as January, February and March's 2023 data isn't yet available.

^Data 12 months to end of February 2020, and 2023 as March's data isn't yet available

## Key Headlines

- **Serious Violence:** Discharges of lethal, barrelled weapons remain low in number, with only one confirmed discharge in the quarter. This is being investigated under Operation Moonraker, and involved no injuries although a vehicle was damaged. There is a slight increase in admissions for knife/sharp object assault injuries, however this still remains below the 2020 level.
- **Homicide:** There have been three homicides recorded in Quarter 4 (Jan-Mar 2023). A Homicide and “Near miss” Problem Profile was completed for Lancashire and submitted to the College of Policing on 01/02/23 for aggregation into a national product. One main finding from the analysis was the level of spontaneous/random violence, which accounted for a significant proportion of homicides in Lancashire and the three offences recorded in Quarter 4 mirror this finding. In two of the offences, the victim was not known to the perpetrator. Arrests have been made in all three offences with two suspects on police bail for further enquiries and one RIC to trial in August 2023. Two of the offences took place in East Division and one in West.
- **Drugs Offences:** National data shows a 4% increase in Police Recorded Drugs Offences in Lancashire, when the year to February 2023 is compared against a pre-pandemic baseline. Nationally, there has been a small decrease.
- **Victim Satisfaction:** Levels for DA victims and Overall victims remain circa 83% and 70% respectively.



## National CJS Delivery Data

Data was updated in May 2023 to include Quarter 4 of 2022 (now representing data from January to December 2022).

### Key Headlines

#### All Crime

- The latest national data suggests a **reduction in the timeliness of investigations for victims of crime**. Lancashire is tracking below the national average, although national updates are delayed on this specific area (47 days latest national figure, 33 days in Lancashire). Timeliness from Police referral to CPS charge for the North-West CPS area in 2022 was 36 days, against a national average of 44 days. HMCTS data indicates that time from arrival at Crown Court to case completion has continued to slightly reduce to 234 days, against a national average of 241.

Crime recorded to police decision

**Average days taken for police to charge an offender in victim-based cases**

**33 days**

Down 3 days from previous year

January to December 2022

Crime recorded to police decision

**Victim-based offences where an offender is issued with a successful outcome (%)**

**10%**

No change from previous year

January to December 2022

Crime recorded to police decision

**Investigations closed because the victim does not support police action (%)**

**36%**

No change from previous year

January to December 2022

Rolling 12 month comparisons for Lancashire– All Crime

Source: [Criminal Justice System Delivery Data Dashboard - GOV.UK](#)

- The **percentage of positive outcomes for victim-based crime has increased slightly** to 10% and now exceeds the National average of 8%.

## Adult Rape

- Lancashire is **ahead of the National average in relation to investigative timeliness, in spite of an increase of 26 days on the previous year. It is equal in terms of positive outcome proportions** for adult victims of rape at 5%. The North-West CPS area is still ahead of the national position on time taken to authorise charge after police referral (-31 days). However Lancashire HMCTS data indicates that the time from a case arriving at Crown Court to completion has increased to 452 days against a national average of 361.

### Crime recorded to police decision

**Average days taken for police to charge an offender**

**224 days**

Up 26 days from previous year

January to December 2022

### Crime recorded to police decision

**Investigations which result in a charge (% of all investigations closed in the same time period)**

**5%**

Up 1 percentage point from previous year

January to December 2022

### Crime recorded to police decision

**Investigations closed because the victim does not support police action (%)**

**62%**

Up 2 percentage points from previous year

January to December 2022

Rolling 12 month comparisons for Lancashire– Adult Rape

Source: [Criminal Justice System Delivery Data Dashboard - GOV.UK](#)

- The latest data shows a further increase in the number of suspects referred to CPS for early advice or a charging decision in Lancashire and the Constabulary is tracking ahead of 2016 levels, which are being used Nationally as a target.
- Lancashire is at the national average for investigations closed because the victim does not support police action at 62%. This represents a 2ppt increase on the previous year.
- Lancashire recorded a higher (and increasing) proportion of cases which resulted in either a completed trial or guilty plea (94%), when compared with the the National average (87%). This represented a 3% increase on the previous year.

## Recorded Crime and Outcome Levels

### Year-to-Date comparison – All Crime

1 <sup>st</sup> April – 31 <sup>st</sup> March	All crime total	Percentage change vs. previous year
2019/20	142,345	-
2020/21	118,653	-17%
2021/22	136,381	+15%
2022/23	131,196	-4%

- Overall, crime levels for the financial year 2022/23 show a reduction on those from 2021/22, and still show a reduction against the pre-pandemic baseline.

### Outcomes – Priority Crimes

- The latest available national data (April 2022 to February 2023) – see below) shows the Constabulary continues to achieve greater proportions of positive outcomes than the North-West Regional and National averages across all priority crime types. We are also demonstrating higher proportions of positive outcomes on all but one category compared against the MSGs.

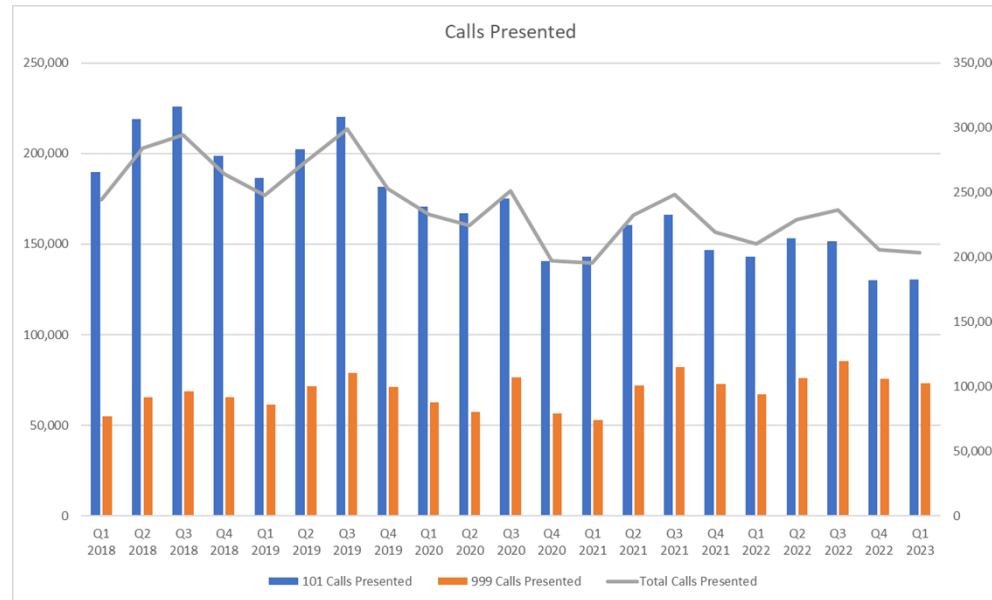
Crime Type	Lancashire
All Crime	13.1%
Burglary - Residential	6.7%
Other sexual offences	12.9%
Rape	7.0%
Robbery of personal property	12.9%

## Police and Crime Plan Priorities

### Efficient and Effective policing

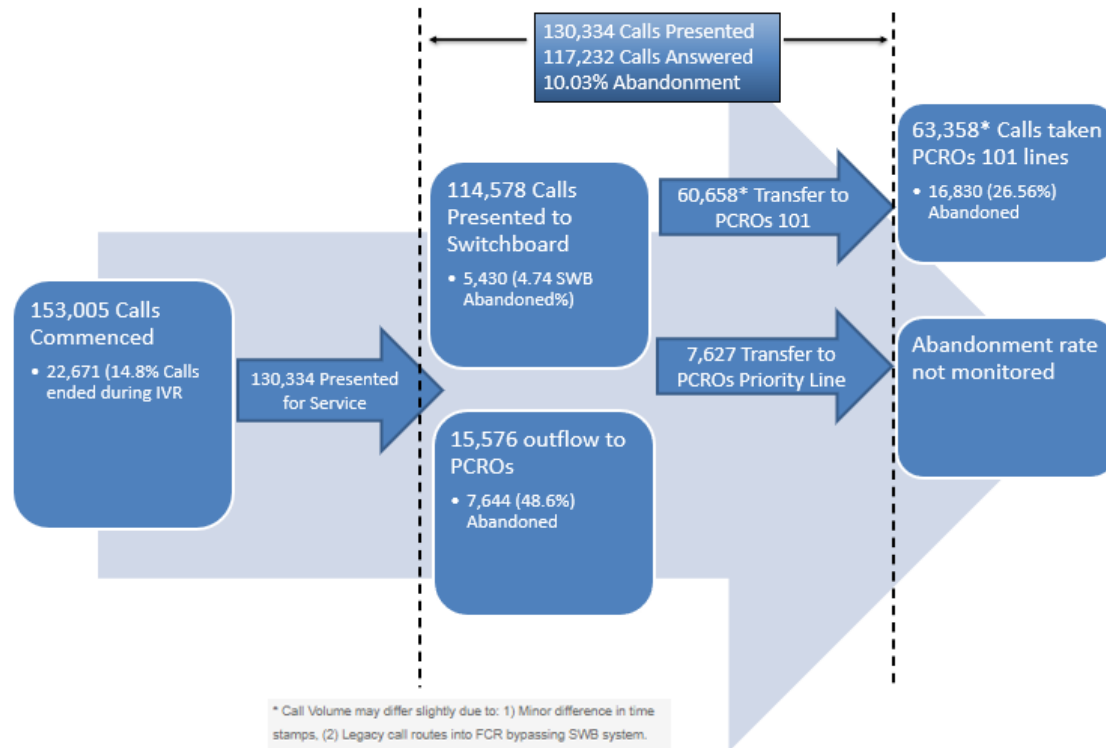
#### Key Headlines

- Call demand from both 101 and 999 in the first quarter of 2023 remained relatively stable compared with the previous quarter. This has meant that overall demand showed a slight decrease on the equivalent period in the preceding year.
- This volume also remains lower than the equivalent period 2019.



Call volumes per month 2018 – present (total refers to right axis)

Source: FCR Live Dashboard



101 Call Flow Performance – January-March, 2023

Source: FCR Live dashboard, Power BI

- 101 abandonment rates:** The switchboard abandonment rate was 4.74% between January and March, an increase from 3.4% last quarter. The combined abandonment rate, which includes all hours (during switchboard operation and overnight, when Call Operators take 101 calls instead) was 10.0%, an increase of 4% since the last update.

- The **101 call-back project** is now underway and is expected to further improve 101 performance. The automated function will enable callers who are waiting to select the option of being placed in a queue to receive a call back when an agent becomes available. This aims to reduce abandonment rates and provide a better service as callers should receive an estimated wait time for a return call.
- Following a rapid review, resourcing changes have started to take effect with all current staff realigning to new rotas from March. Recruitment is on-going to fill any gaps on the part-time rotas and training courses are planned for April and September. The implementation of the logistics team has now been finalised and will be responsible for duty planning, recruitment, and ongoing quality improvement. These changes are expected to positively impact abandonment rates through improved staff coverage across all hours of the day.
- 999 Service levels remain improved overall with January at 92.7%, February at 90.5% and March at 88.2%. Into the new quarter, April has improved to 91.6%. This is against 60% in September 2022.

## Getting Tough on Anti-Social Behaviour (ASB)

### Key Headlines

- **ASB incident volumes continue to track below the previous financial year** (see below). ONS data previously reported indicated decreasing trends nationally in ASB incident volumes also. It is worth noting that as well as a significant decrease on 2021/22 the figure also shows a decrease compared against 2019/20. Locations of concern have been in and around fast-food restaurants and supermarkets with moto and youth nuisance evident.

•










<b>1<sup>st</sup> April – 31<sup>st</sup> March</b>	<b>ASB Incident total</b>	<b>Percentage change vs. previous year</b>
<b>2019/20</b>	57,240	-
<b>2020/21</b>	96,700	+68%
<b>2021/22</b>	67,157	-31%
<b>2022/23</b>	54,767	-18%

ASB Incidents Recorded – Lancashire, 2018/19 to present

*Source: Responding Dashboard*

- In March, the ASB, Prevention and Problem Solving Command carried out a Peer Review which was requested by Humberside Police to look at how they conduct problem solving and engagement with hidden communities. That was positive and both forces exchanged best practice which we will be incorporating into our processes.
- The Command is now largely in place and we are holding a CPD day on 9<sup>th</sup> June which will launch the new dept internally and externally to CSPs. The theme of the day is how we can achieve excellence in problem solving and dealing with ASB.
- The command was asked to present at the VRN conference on 25<sup>th</sup> April, discussing prevention in NHP, and are researching the Community Safety Accreditation Scheme (CSAS) run by the home office, which allows private companies and local authorities to adopt Police powers to tackle ASB.
- The ASB, Prevention and Problem Solving Command are supporting the development of Operation Centurion, the new brand for all ASB related activity in Lancashire. A media campaign is being developed internally and externally to promote this. The Command are working with BCUs to develop a series of operations targeting areas/ hotspots of ASB which will be supported by the £2 million funding from the government.

Disrupting and Dismantling Organised Crime

PURSUING OFFENDERS: REDUCING THEIR CAPABILITY & FINANCIAL GAIN				
 <b>235</b> arrests <b>60</b> charges	 <b>63</b> people convicted <b>335.5</b> years imprisonment	 <b>TBC</b> Preventative orders enforced <b>TBC</b> Preventative orders obtained	 <b>40</b> cash seizures (£175437.26)	<b>175</b> Minor <b>28</b> Moderate <b>12</b> Major <b>6</b> None Overall Disruption <b>221</b>
 <b>2</b> Firearms recovered <b>4</b> rounds of ammunition			 <b>5.3</b> kg Class A drugs seized and <b>12.9</b> kg Class B seized & <b>1485</b> Plants 	
PREVENTING & PROTECTING SERIOUS ORGANISED CRIME				
SOC <b>25</b> multi-agency meetings held	Worked in <b>Partnership</b> with different agencies to prevent & protect against serious & organised crime		<b>Prevent Initiatives</b> SOC Diversion (MASP) ROC Clear, Hold, Build	<b>63</b> Adults Safeguarded  <b>195</b> Children Safeguarded

January-March 2023; Source: PAM system



### Key Headlines

- February and March saw the latest targeting of county lines through a national intensification week. A 4P response was delivered which resulted in 53 arrests, thousands of pounds of class A and B drugs recovered, 8- people safeguarded, 41 cuckooed addresses visited and more than £40k in cash seized.
- **Operation Warrior** has seen the sentencing of offenders to more than 58 years (under project ADDER). Venetic packages have led to sentencing of 128 years and in Blackpool an OCG was sentenced to more than 100 years.
- **Clear, Hold, Build** - CHB provides a framework, based on a three-phase operating model, which has been designed to simultaneously tackle the threats from OCGs, local vulnerabilities exploited by them and the impact of individual and place-based harm they cause. Fleetwood has been identified as a pilot area for CHB.

### Tackling Domestic Abuse (DA) and Sexual Violence

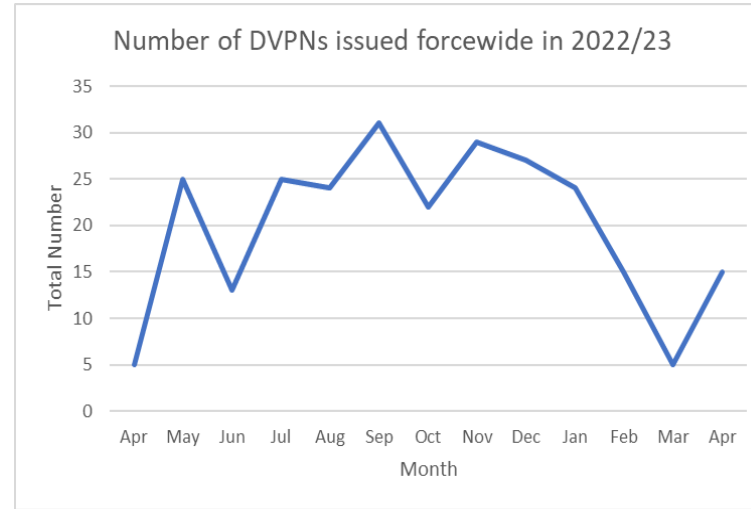
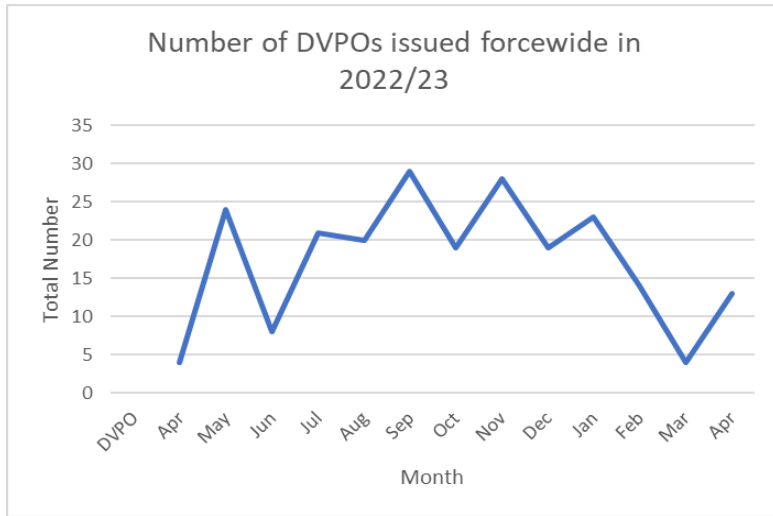
1 <sup>st</sup> April – 31 <sup>st</sup> March	DA Crime total	Percentage change vs. previous year
2019/20	20,450	-
2020/21	22,558	+10%
2021/22	25,134	+11%
2022/23	23,299	-7%

### Key Headlines

- The reduction in annual DA call volumes has been influenced by a number of months which have hit notably low volumes, such as November and December when demand fell to the lowest levels in five years.
- The proportion of **DA victims satisfied with the police service they received is stable** – 83% for the 12 months to the end of March 2023. New survey was launched in December for DA and stalking victims (as mandated nationally). In Q1 2023, 88% of DA victims were satisfied overall, 91% were satisfied with their initial contact with the police, 83% of those who reported via the Public Engagement

portal found it easy to use, and 97% reported that police treated them with respect. It is worth noting that since the new mandated surveying of stalking and harassment victims was added to the DA requirement, the survey bureau has focussed heavily on these categories.

- Recorded Rape and Other Sexual Offences in 2022/23 showed a slight (2%) increase on 2021/22 figures. The downward trend at the end of 2022 was not consistently maintained during the first quarter of 2023.
- A number of PPU staff attended the Protecting Vulnerable Persons Conference in March which focused on the priority area of protecting children and adults affected by vulnerability risk and harm. This also focused on the policing response to Violence Against Women and Girls and discussed the barrier and enablers to listening to the voice of the victim within police investigations and strategic decision-making, alongside the importance of leadership, partnerships and culture in driving positive change.
- HMICFRS met with the Violence Against Women and Girls co-ordinator in order to discuss the force action plan. Guidance was given around how to make this even stronger but overall, they stated that it was clearly built around the three pillars of building trust and confidence, relentless perpetrator pursuit and safer spaces. They were pleased to see areas of responsibility and actions allocated to a person rather than floating generically and commented that the force articulated challenges faced and showed an awareness of the work required and planned to overcome the challenges. They said that it demonstrated strong ongoing partnership work and that it was clear that VAWG was becoming embedded within our force at all levels.
- The VAWG Scrutiny group has been recruited and vetting is near completion. It is hoped the first meeting will be held in the very near future.



DVPO	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr
	4	24	8	21	20	29	19	28	19	23	14	4	13

DVPN	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr
	5	25	13	25	24	31	22	29	27	24	15	5	15

- **Increases in the use of protective and preventative orders have not been sustained consistently entering 2023** (see above). It is likely that this was associated in part with increased use of bail in DV cases. New paperwork is due for launch in June which will streamline the process, and early indications suggest that recent volume has increased to expected levels again.
- As previously described a Domestic Abuse round table event and an internal practitioner day were held in January and February 2023.
- The purpose of the development day was;

- To Ensure the victim is at the heart of Lancashire Constabulary's response to DA and to continue to identify opportunities to improve victim engagement.
- To identify opportunities to improve Safeguarding, Investigative and Prevention standards
- To ensures consistence effective Force-wide response to DA by encouraging local innovation and problem solving, then sharing good/ best practice.

Learning and development from the day has now been embedded within the DA Action tracker.

- The Joint Partnership Business Unit, which administrates CSAP and SAP, now intend to consolidate the themes, views and ideas from the Round Table with further consultation from all agencies, balanced against statutory responsibilities and the joint outcomes framework. Independent scrutiny of the partnership approach to DA has been commissioned through CSAP. This will then inform a series of multi-agency master classes through 2023 to improve and develop a collective approach.

## Cracking Down on Burglary and Robbery

### Key Headlines

- All offence categories with the exception of Business Robbery have decreased compared with the previous financial year. All offence categories including Business Robbery remain at a lower volume than the same period in 2019/20 – see table below.

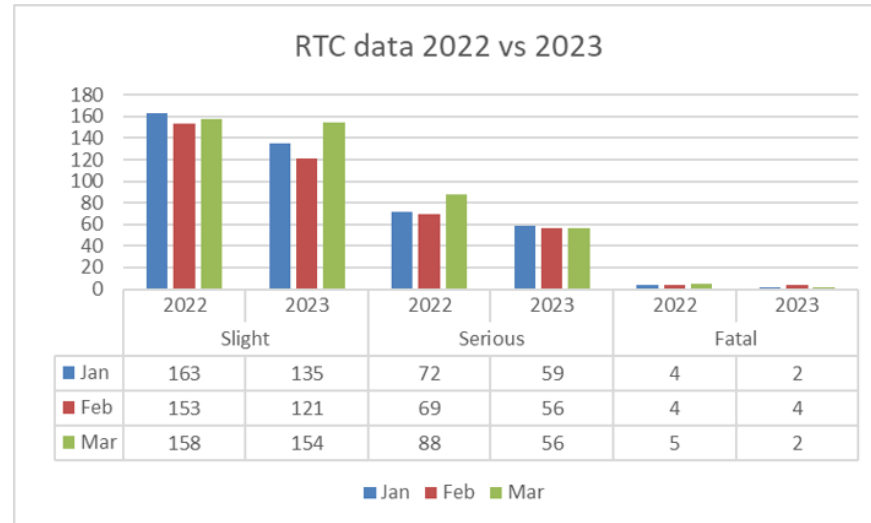
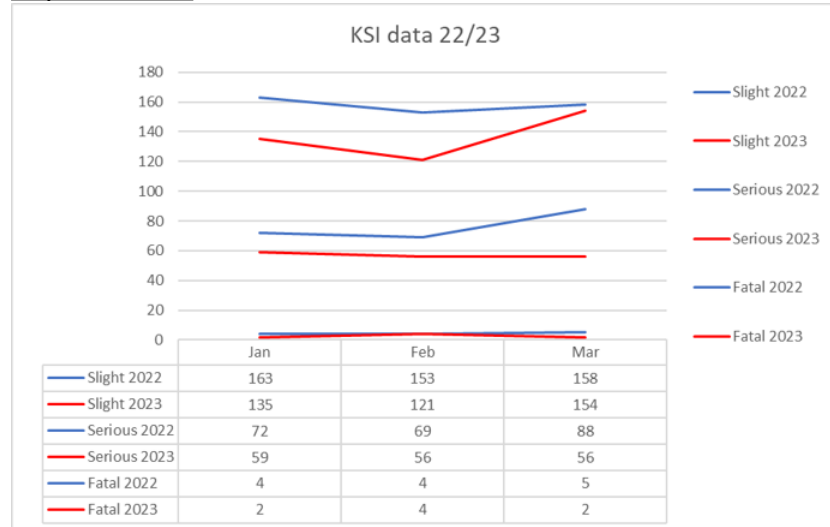
<b>1<sup>st</sup> April – 31<sup>st</sup> March</b>	<b>Burglary Business and Community Crime total</b>	<b>Percentage change vs. previous year</b>
<b>2019/20</b>	4163	-
<b>2020/21</b>	2681	-36%
<b>2021/22</b>	2,632	-2%
<b>2022/23</b>	2,591	-2%
<b>1<sup>st</sup> April – 31<sup>st</sup> March</b>	<b>Burglary Residential Crime total</b>	<b>Percentage change vs. previous year</b>
<b>2019/20</b>	7,238	-
<b>2020/21</b>	5,587	-23%
<b>2021/22</b>	5,102	-9%
<b>2022/23</b>	4,869	-5%
<b>1<sup>st</sup> April – 31<sup>st</sup> March</b>	<b>Robbery Personal Crime total</b>	<b>Percentage change vs. previous year</b>
<b>2019/20</b>	1,085	-
<b>2020/21</b>	864	-20%
<b>2021/22</b>	973	+13%
<b>2022/23</b>	960	-1%

<b>1<sup>st</sup> April – 31<sup>st</sup> March</b>	<b>Robbery Business Crime total</b>	<b>Percentage change vs. previous year</b>
<b>2019/20</b>	98	-
<b>2020/21</b>	47	-52%
<b>2021/22</b>	57	+21%
<b>2022/23</b>	76	+33%

- Burglary – the Home Office Counting Rules have now been in force since 1<sup>st</sup> April which allows for the immediate identification of residential burglary with a new classification of burglary non-dwelling being added which includes sheds, garages, outbuildings as a separate crime classification.
- Each BCU has bolstered its targeting and investigative capabilities with additional staff and a repurposing of Target Teams to focus on residential burglary. The identification of hot spot areas for burglary has now been automated and includes identification of the 400m near repeat victimisation area to enable effective targeting. This will be monitored through the use of GoodSam for all response team Targeting officers and NPT officers and staff. This will be expanded to include all frontline officers and staff, enabling reporting of effective targeting in hot spot areas.
- Each division has an ongoing Task and Finish group to review and improve the response to, and investigation of, residential burglary offences.
- Personal Robbery remains an iconic crime which has a significant impact on victims. CID maintain overall responsibility for the investigation of robbery offences from a supported Investigation Plan through to dedicated detectives investigating offences. Robbery recorded crime remains low across the force with an average of 2.6 offences per day across the whole force. Outcomes for personal robbery have seen continual increases over the last two years from 11.8% in 2020/21 to 14.1% in 2022/23.

## 8. Targeting Dangerous Drivers

### Key Headlines



Source: Internal data and Collision Reporting and Sharing System- CRaSH

- KSI road traffic collisions for the quarter show a welcome reduction overall (17%) and a lower than average rate of fatalities. There are no consistent themes in causation factors, although impaired driving in general continues to show increases.
- We have achieved notable increases in officer enforcement, particularly ASB driving (leading to s59 seizures), mobile phone usage, excess speed (50 mph) and obscured windscreen (due to after market tinting). This arises from the completion of all current TacOps officers having now completed the Traffic Patrol Officer's course in preparation for the redesignation of the role to Roads Policing. In addition, all the roads policing vehicles have been fully refreshed with the essential 'tools of the trade' such as Tintman light meters, tyre gauges etc – funded via the NDORs levy (so a direct reinvestment back into wider road safety).

	s59	Impaired	Mobile Phone	Red Light/Green Arrow	Seatbelt	Insufficient transmission of light	Excess speed (m/way)	Excess speed (30mph)	Excess speed temp (50mph)	Tyres <1.6mm
■ Jan-Mar 2022	323	333	82	77	109	15	102	74	16	22
■ Jan-Mar 2023	451	321	162	118	105	96	91	78	77	21

- **Op Virage** (the intelligence led targeting of drink and drug drivers) is one year old now, and in that time has led to the arrest of 201 persons (of which 128 for drug driving and 46 for drink driving). 91 of these interventions were the targets graded highest risk. Additionally, 72 vehicles have been seized and 50 TORs issued.
- We still await the arrival of the Skoda fleet which will allow all the remaining BMW vehicles to be removed from service. New motorcycles have been purchased, again supported by NDORs, and the annual spring/summer campaign to reduce motorcycle casualties has commenced (Op Sawfish and Op Bikesafe, which is delivered in partnership with NWAS).
- **Op Snap** – Since October 2021, there have been 3,901 digital submissions of moving traffic offences from the public and 59% of these have been actionable. In that time 1,942 NIP/172 letters have been sent out to the last known keepers. So far 1,309 have been completed of which 361 (27%) booked and attended a driver retraining course, 467 (36%) complied with a conditional offer of fixed penalty, 341 (26%) were issued with proceedings in the Magistrates’ Court with 140 (11%) being cancelled for a variety of reasons which includes insufficient evidence, driver identity, cloned plates, etc. The Safer Roads Unit currently employs 4 part-time OpSnap Investigation Officers who assess submissions; now they are Police Staff we are providing additional CPD and training to extend the scope of the duties, including upgrading files for court matters and making further enquiries where motorists have failed to respond to the requirement to provide driver details.
- **Officer Issued Notices** – 3,748 for the first quarter of 2023 compared to 2,939 to the same time in 2022 (+27%). This is largely a result of the TPO training from late 2022 which means more officers able to recognise a wider range of traffic offences.



## POLICE AND CRIME PANEL

Meeting to be held on 18<sup>th</sup> July 2023

### Police & Crime Commissioner Decisions

Contact for further information: Ian Dickinson, 01772 533462, Office of the Police and Crime Commissioner, [ian.dickinson@lancashire-pcc.gov.uk](mailto:ian.dickinson@lancashire-pcc.gov.uk)

#### EXECUTIVE SUMMARY

The purpose of the report is to highlight decisions made by

- i) the Police and Crime Commissioner for Lancashire, and
- ii) the Chief Executive, or authorised officer, under delegated authority in the period since the last meeting of the Panel on the 6<sup>th</sup> March 2023.

#### RECOMMENDATION

The Panel is asked to consider the report and raise any issues identified on the decisions presented.

### 1 Background

- 1.1. Under Section 28(6) of the Police Reform and Social responsibility Act 2011, the Panel is obliged to review or scrutinise decisions made, or other action taken, by the Police and Crime Commissioner's functions and, where necessary, make reports or recommendations to the Police and Crime Commissioner with respect to the discharge of the Commissioner's functions.
- 1.2. The Commissioner is under a statutory obligation under the terms of the Specified Information Order to publish details of decisions of significant public interest. In more general terms under Section 13 of the 2011 Act, the Commissioner is obliged to ensure that he provides the Panel with any information that it might reasonably require to allow it to carry out its functions. This would include the provision of information regarding the Commissioner's decisions and actions, irrespective of whether they were to be considered to be of 'significant public interest'.
- 1.3. In this respect, the Commissioner publishes on his website all decisions he has made.
- 1.4. Further details on all these decisions are available for scrutiny on the Commissioner's Website at:-

<https://www.lancashire-pcc.gov.uk/transparency/decisions/>

## 2 Decisions made and/or published since the last scheduled meeting of the Police and Crime Panel

2.1 Drawing on the information published on the Commissioner's website, a number of decisions have been made since the report to the Panel at its last meeting on 6<sup>th</sup> March 2023. These are set out in the table below.

Decision Reference	Decision Title	PCC Priority	Date of Decision
2022/46	2023/24 Treasury Management Strategy	Governance	23/03/2023
2022/47	The Police and Crime Commissioner for Lancashire's Reserves Strategy 2023/24	Governance	23/03/2023
2022/48	Funding for Domestic Homicide Reviews (DHR) (restricted)	Tackling Domestic Abuse and Sexual Violence	07/03/2023
2023/01	College of Policing - Memorandum of Understanding for use of CoP learning and training materials (restricted)	Governance	03/04/2023
2023/02	Safer Lancashire Neighbourhood Fund - Fighting Crime Grant	Getting tough on Anti-Social Behaviour  Disrupting and Dismantling Organised Crime	28/04/2023
2023/03	Contract Award for the Provision of the "Drive" Domestic Abuse Perpetrator Behaviour Change Programme (restricted)	Tackling Domestic Abuse and Sexual Violence	11/05/2023
2023/04	Safer Lancashire Neighbourhood Fund Community Fund	Getting tough on Anti-Social Behaviour  Disrupting and Dismantling Organised Crime	11/05/2023
2023/05	Safer Lancashire Neighbourhood Fund Police Innovation Fund	Getting tough on Anti-Social Behaviour  Disrupting and Dismantling Organised Crime	11/05/2023
2023/06	Collaboration Agreement in relation to the Forensic Collision Investigation Network (FCIN)	Governance	31/05/2023

2023/07	Overtime allocations	Getting tough on Anti-Social Behaviour  Disrupting and Dismantling Organised Crime	23/05/2023
2023/08	Lancashire Police Museum - Constitution	Governance	01/06/2023
2023/09	Joint Independent Ethics Committee Constitution and TOR	Governance	01/06/2023
2023/10	Equipment Purchase	Getting tough on Anti-Social Behaviour  Disrupting and Dismantling Organised Crime	06/06/2023
2023/11	Financial Position as at 31 March 2023	Governance	06/06/2023
	Delegated Decisions	Governance	04/07/2023

### 3. Chief Executive's Delegated Decisions

- 3.1 The Panel will recall that the Commissioner has agreed to the Chief Executive's delegated decisions being published.
- 3.2 A report detailing the exercise of her delegations made since the last meeting was presented to the Commissioner on the 4<sup>th</sup> July 2023. This report has been published along with all other decisions made by the Commissioner on the website and is available for inspection via the following link.

<https://www.lancashire-pcc.gov.uk/transparency/decisions/>

### 4. Conclusion

- 4.2 In accordance with its statutory duty, the Panel has the opportunity to scrutinise and review the decisions made and published as set out in the report now presented.

## **POLICE AND CRIME PANEL**

Meeting to be held on 18<sup>th</sup> July 2023

## **PANEL BUDGET 2022/23**

Contact for further information: Phil Llewellyn (01254) 585369, HR, Legal and Governance Services, [phil.llewellyn@blackburn.gov.uk](mailto:phil.llewellyn@blackburn.gov.uk)

## **Executive Summary**

This report outlines Panel expenditure in 2022/23.

## **Recommendation**

1. The Panel is asked to note expenditure for 2022/23, which will be published on the PCP website.
2. The Panel is asked to consider the payment of allowances to Independent Co-opted Members.

## **Background and Advice**

The Government committed to providing limited funding to cover the costs of maintaining Police and Crime Panels. The host authority for a Police and Crime Panel in a police force area will receive a maximum annually of up to £71,700 in total, which includes a maximum of £53,300 for costs of administering Panels and up to £920 for expenses per member to a maximum of £18,400 (maximum 20 Panel members). This was confirmed again by the Home Office for 2022/23 but no commitment has been made to funding for future years at this stage.

Home Office funding is provided via a grant agreement which is paid in arrears to Blackburn with Darwen as the host authority.

As part of the agreement to fund Police and Crime Panels, the Home Office stipulated that for 2015/16 onwards a transparency requirement was attached as a condition of the single grant payment to allow public scrutiny of PCP spending. This now required PCPs to publish, as a minimum on their website, details of all their expenditure including all panel administration costs and individual panel member claims for expenses and allowances.

Attached at Appendix 1 is a breakdown of costs and expenditure submitted to the Home Office for the Grant Claim for 2022/23.

At the AGM in July 2021, the Panel agreed that the rates for the Payment of Allowances (also covering expenses) set out in the report submitted, as first discussed in July 2019 be confirmed, being single annual payments (based on 4 ordinary meetings a year and subject to regular attendance at all meetings), namely:

Chair of the Panel £600  
Vice Chair of the Panel £480  
Task & Finish Group Lead £400  
Task and Finish Group Members £300  
To be paid after the last meeting in the cycle each year (one allowance only per qualifying Member).

Arrangements have been made to pay the qualifying Panel Members from 2022/23 who have indicated they wish to take up the Allowance.

Now that two Independent Co-opted Members have been appointed to the Panel, it is an appropriate time to consider the payment of allowances to Co-opted Independent Members, and the AGM is asked to consider this today.

### **Consultations**

N/A

### **Implications:**

N/A

### **Legal Implications**

From 2015/16 it is a condition of the funding from the Home Office that details of all expenditure are published as a minimum on the Panel's website.

### **Financial Implications**

The Grant Agreement includes a maximum of £53,300 for costs of administering Panels and up to £920 for expenses per member to a maximum of £18,400 (maximum 20 Panel members). This was confirmed again by the Home Office for 2022/23 but no commitment has been made to funding for future years at this stage.

### **Risk management**

N/A

### **Local Government (Access to Information) Act 1985 List of Background Papers**

Grant documentation

Contact/Directorate/Tel

Phil Llewellyn, HR, Legal &  
Corporate Services

(01254) 585369

Reasons for inclusion in Part II, if appropriate – N/A

**2022/23**

**Administration costs £39,904.97**

**Members Allowances £1,880.00**

**Total £41,784.97**

**Note**

**Admin costs = webcasting, training, conferences, travel costs, hospitality, printing, postage, website and PR&Comms.**